

# ENVIRONMENTAL IMPACT ASSESSMENT (EIA)

## FOR THE ERADICATION OF PACIFIC RATS (*Rattus exulans*) ON NU'UTELE AND NU'ULUA ISLANDS, SAMOA

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**Location:** Nu'utele and Nu'ulua Islands, Aleipata Island Group, Samoa

### Abstract

This EIA assesses the environmental impacts of aerial helicopter baiting using brodifacoum pellets to eradicate Pacific rats from Nu'utele and Nu'ulua Islands. This pesticide poses some risks to non-target species including birds and lizards. Mitigation measures are outlined to prevent or reduce these impacts. The benefits of eradicating rats will outweigh losses that may occur. Human health risks are low and comprehensive mitigation measures are proposed. The operation will be beneficial to the local communities, is consistent with the legislation, and relevant strategies and plans. The assessment concludes that the proposed operation will be beneficial to the native species and ecosystems of Nu'utele and Nu'ulua Islands and that the mitigation measures proposed will prevent, mitigate or remedy all significant adverse environmental effects.

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## Chapter 1 Summary

1. This Environmental Impact Assessment (EIA) considers the impacts on the environment of aerial baiting to eradicate (completely remove) rats from Nu'utele and Nu'ulua Islands.
2. Baits will be loaded into a spreader bucket at a site on the main island of Upolu and flown to the islands where they will be spread by helicopter. This method is widely and successfully used to remove rats from islands.
3. Rat baits will be cereal pellets containing the rat poison *brodifacoum*. They will be spread over both islands twice, approximately 10 days apart and at a rate of 12 kg/ha.
4. The helicopter will use GPS navigation equipment (global positioning system) to make sure the bait is spread accurately and consistently.
5. The proposed timing of the operations is July/August. Each bait application will take several hours.
6. The rat operation is being carried out to: restore more natural processes to the islands; allow insects, lizards, turtles and birds that are affected by the rats to recover; and to allow other Samoan birds and animals threatened on the main islands to be moved there. The benefits to the native wildlife of removing rats are expected to be significant.
7. The aerial baiting may pose risks to the environment on Nu'utele and Nu'ulua and the surrounding area. These have been assessed and are summarised below, along with the measures proposed to prevent or reduce these risks.
8. Impacts on the friendly ground dove may be significant. To make sure the population is safe, as many ground doves as possible will be captured and held in an aviary on Nu'utele until there is no longer a risk to them.
9. Vea (banded rail) are likely to eat bait, and both vea and lulu (barn owls) are at risk from eating other insects, lizards and rats that have eaten baits. Both birds are common and widespread. If necessary, vea can be moved back to the islands and lulu will re-establish themselves.
10. Possible impacts on other birds are less significant. A few birds of some types, especially those that eat insects, may be killed, but in the long-term, the benefits of removing rats will mean they will be much better off. Several measures are proposed to reduce the risk to birds.
11. There is a low risk to lizards that may eat baits or poisoned insects. In the long-term, the benefits of removing rats will mean they will be better off.
12. Rat baits will be eaten by crabs but it will not have any significant impact on them.
13. Rat baits are not expected to have a significant impact on the marine environment. A range of measures are suggested to increase the accuracy of the baiting and limit the number of baits that fall into the sea.
14. Pigs should have been removed from Nu'utele before the rat baiting. No measures are suggested to prevent impacts on introduced animals and birds including pigs and chickens. For conservation purposes their removal is beneficial.
15. Removing rats may have other indirect impacts on the islands' ecosystems. These are difficult to predict. No measures are available to prevent potential impacts, but monitoring will be carried out to identify these so they can be managed.

16. The rat operation does not pose significant risks to humans. The highest risks are through worker exposure, accidental poisoning and people eating contaminated animals (pigs, chickens, and coconut crabs) from the islands. Comprehensive measures are suggested and should prevent any impacts on human health. Animals from the islands should not be eaten for 18 months after the operations.
17. The rat operation will be beneficial to the local communities. It offers an opportunity for education and training, and in the long-term ecotourism ventures.
18. The rat operation will not have any significant impact on:
  - air, water or soil quality
  - plants and vegetation cover
  - seabirds
  - snakes and turtles
  - bats
  - cultural or spiritual values.
19. Noise impacts will be limited to helicopter noise during the operations.
20. Contaminated waste will be disposed of overseas in an approved disposal facility.
21. The operations will increase the risk of invasive species reaching the islands. Visits will be more regular before and after the operations and stores and equipment will need to be taken to the islands. Quarantine procedures will be implemented to reduce this risk.
22. Cumulative impacts are unlikely, especially because the rat operation is a one-off.
23. Consultation has been undertaken with several interest groups. Most were fully supportive of the proposed operations and did not express any concerns. More detailed consultation will be undertaken with local communities.
24. Many aspects of the operation will be monitored including: bait quality, coverage, take and breakdown; effectiveness of the operations on rats; non-target animals; the marine environment; birds; lizards; insects and vegetation.
25. The rat operation is consistent with the legislation, and relevant strategies and plans.
26. This EIA concludes that overall, the rat operation will be beneficial to the species and ecosystems of Nu'utele and Nu'ulua Islands and that the measures proposed should be sufficient to prevent, mitigate or remedy all significant adverse environmental effects.

## Chapter 2 Description and Purpose of the Activity

### Section 2.1 Description of the proposed operations

The Division of Conservation and Environment, Ministry of Natural Resources, Environment and Meteorology (MNREM), its Aleipata Islands Restoration Plan Partners, and the Secretariat for the Pacific Regional Environment Programme (SPREP) are proposing to carry out aerial baiting on Nu'utele and Nu'ulua Islands, Samoa (Appendix 1) for the purpose of eradicating Pacific rats.

A separate programme will target another invasive species threatening the native biodiversity of the islands, yellow crazy ants (*Gracilipes longipes*). Both species need to be removed, or in the case of the ants reduced to very low numbers, for restoration goals for the islands as key sites for conservation to be achieved.

Nu'utele Island (108 ha) and Nu'ulua Island (25 ha) are 1.3 and 3.3 km respectively, off the coast of Upolu. The total area to be sown with baits is 133 ha. Both islands are steep, uninhabited and covered in thick, largely unmodified native coastal forest and lowland rainforest. They hold populations of native species currently found nowhere else in the country including threatened land-birds, seabirds and nesting turtles.

Baits will be sown by helicopter and an underslung spreader bucket, a standard technique used to successfully eradicate rats from much larger islands in New Zealand and other countries. A helicopter will be imported into the country for the duration of the operations. An experienced pilot and an aerial drop adviser from New Zealand will fly the helicopter and advise on the operations. Baits will be loaded into a spreader bucket at a loading area on the adjacent coast of Upolu (Appendix 1). The helicopter pilot will apply the baits by flying consistent, regularly spaced swaths across each island. The helicopter will use GPS navigation ensuring complete, accurate and consistent coverage of the islands. Each bait application will be completed within several hours.

The Pacific rat eradication will involve the aerial application of baits containing brodifacoum. Two applications of brodifacoum cereal pellets will be sown onto on each island at a rate of 12 kg/ha during the rat eradication operation (i.e. a total of 24 kg/ha for both applications). Additional bait may be hand sown in coconut plantations at Nu'utele and Vini beaches (Nu'utele Island) where rat and crab densities are high.

The bait specifications are:

<b>Trade name:</b>	Pestoff Rodent Bait 20R
<b>Bait formulation:</b>	Wanganui No.7 cereal pellets (without bitrex)
<b>Size:</b>	12 mm.
<b>Toxin concentration:</b>	20 ppm = 0.02 g brodifacoum/kg carrier
<b>Lure:</b>	Coconut
<b>Colour:</b>	Green

The operations will be carried out in the dry season, ideally July-August. This will maximise the opportunity for a significant period of dry weather during which baits will remain attractive to rats. In New Zealand aerial baiting operations are usually carried in winter when food sources are limited and baits are most attractive. Weather is considered a more important factor to determining the timing of the operations in Samoa, rather than possible seasonal changes in natural food supply. There is no equivalent season in Samoa, however

the wet season is generally the time of greatest productivity and some birds breed then, another reason to avoid this period. Winds will generally be steady and predictable during the months chosen.

## **Section 2.2 Adverse impacts of Pacific rats and reasons for control**

Commensal rodents are the most widespread and damaging of the introduced animals and are directly responsible for an estimated 40% of all global bird extinctions and the extirpation of many seabird populations (King 1985). Many studies detail the benefits of rat removal (e.g. Towns and Broome 2003).

Numerous studies have clearly illustrated that Pacific rats have adverse impacts on island ecosystems. They eat, and compete with invertebrates (particularly large ground dwelling invertebrates), skinks and geckos (King 2005). They eat bird's eggs and nestlings, particularly those that nest on or near the ground, low in holes in trees (Towns *et al.* 1997) or in burrows (Pierce 2002). Pacific rats eat a wide range of plant material including flowers, leaves, buds, fruits and seedlings (King 2005). On offshore islands in northern New Zealand Pacific rat studies have shown that they eat the seeds of a range of trees and shrub species significantly reducing seedling recruitment which has major effects on forest composition (Campbell and Atkinson 1999, 2002).

## **Section 2.3 Justification for the proposed operation**

The islands of Nu'utele and Nu'ulua have long been identified as key sites for conservation (Holloway and Floyd 1975; Pearsall and Whistler 1991; *in*: Butler 2005a, Park *et al.* 1992). The restoration of the Aleipata Islands has been identified in conservation strategies in Samoa since 1991. It features as a priority within Samoa's National Biodiversity Strategy and Action Plan (NBSAP) prepared as a commitment to the Convention on Biological Diversity within an action recorded as "Develop a programme for the eradication of rodents from small islands which can be used for conservation of rare species such as the tuaimo (friendly ground dove)".

The islands are listed as a Key Biodiversity Area in the Critical Ecosystem Partnership Fund's (CEPF) ecosystem profile for the Polynesia/Micronesia Hotspot. Restoration of these islands ties closely into Strategic Directions 1, 2 and 4 in the ecosystem profile for the Micronesia-Polynesia Hotspot.

The islands hold populations of internationally threatened land-birds (IUCN) (e.g. tooth-billed pigeon (*Didunculus strigirostris*) (endemic, endangered), friendly ground dove (*Gallicolumba stairi*) (regional endemic, vulnerable), Samoan broadbill (*Myiagra albiventris*) (endemic, vulnerable)), and other threatened species, coconut crab (vulnerable) and Samoan fruit bat (*Pteropus samoensis*) (endemic, endangered). Nu'utele and Nu'ulua are probably the most important breeding sites in Samoa for the red-footed and brown boobies (*Sula sula* and *S. leucogaster*), blue-grey noddies (*Procesterna cerulea*), and the greater frigatebird (*Fregata minor*) (Park *et al.* 1992) and are the most significant remaining hawksbill turtle (*Eretmochelys unbricata*) (critically endangered) nesting sites in Samoa (MPA 2002).

Nu'utele and Nu'ulua are Samoa's only uninhabited offshore islands large enough and far enough offshore to be considered for refuges for the conservation of species threatened by introduced pests and human activities on the main islands, including birds, reptiles and invertebrates. These island refuges have assumed greater importance as recent severe



cyclones have reduced bird and bat numbers on the main islands (Butler 2005a). They have the potential to play a key role in sustaining the future of Samoa's biodiversity.

The local people who own and use the islands have given their support to the rat eradication as part of a larger, successful marine protected areas (MPA) project along the Aleipata coast. The Aleipata MPA has ongoing support from SPREP/ICRAN as a demonstration site, the SPREP Invasive Species Programme, and new support for marine work from France's CRISP (Coral Reef Initiative in the South Pacific) coordinated by Conservation International. The Management Plan for the Aleipata Marine Protected Area for 2002 - 2006 lists island restoration, and particularly rat eradication as one of its priority working goals:

“by the end of 2006 our offshore islands (Nu'utele and Nu'ulua) will have had a restoration programme designed, and begun implementation focusing on rat eradication, and endangered bird life (land and sea bird) and other native wildlife conservation and overall security of these islands for heritage conservation (natural and cultural)”.

A final justification for the project and one reason it has the support of regional conservation agencies like SPREP is its potential role as a demonstration project for the South Pacific. It will illustrate that rat eradication can be conducted successfully and safely, bring about positive changes in island biodiversity and strengthen the region's ability to make similar projects happen (Butler 2005a).

## **Section 2.4 Objectives and purpose of the proposed operation**

### **Operational objectives**

- To eradicate Pacific rats from Nu'utele and Nu'ulua Islands by the end of 2009.

### **Purpose for eradicating Pacific rats**

The purpose of Pacific rat eradication on Nu'utele and Nu'ulua is to:

prevent:

- egg and nestling predation on vulnerable forest bird species such as the friendly ground dove
- egg and nestling predation on nesting seabirds
- predation on, and competition with invertebrates and lizards
- predation on seeds, fruits and seedlings thereby improving regeneration
- potential predation on hawksbill turtle eggs and hatchlings,

and to:

- restore more natural ecosystem processes to the islands
- allow for the recovery of existing invertebrate, lizard, turtle and bird populations
- allow the re-introduction of species (i.e. burrowing seabirds) that may have been extirpated by Pacific rats
- increase the islands potential as offshore refuges to which other Samoan species threatened with extinction on the main islands can be introduced.

## **Other objectives of the operations**

Other objectives are to:

- demonstrate best practice for rat management that can be applied elsewhere in the region.
- develop the skills and understanding of local staff and the community so that they can be applied to the future management of the islands.
- strengthen partnerships for biodiversity conservation, both within Samoa and between the different countries and agencies involved with this issue in the Pacific Islands.
- establish a framework to prevent the re-introduction of Pacific rats and other invasive species with the potential to have a detrimental impact on the islands' ecosystems.

## **Chapter 3 Description of the Receiving Environment**

### **Section 3.1 Introduction**

This section describes the treatment area, including:

- the location and physical characteristics of the area
- the ecology of the area including the wildlife
- significance to local communities, and
- recreational and commercial values.

### **Section 3.2 Description of the receiving environment**

#### **Size**

Nu'utele Island is 108 ha and Nu'ulua Island is 25 ha. The total area to be baited is 133 ha.

#### **General Location**

Nu'utele and Nu'ulua Islands are part of the Aleipata Island Group, and are 1.3 and 3.3 km respectively, off Cape Tapaga at the southeast corner of Upolu, Samoa (14° 06.3' S 171° 42.4' W (Nu'utele) and 14° 07.3' S 171° 41.1' W (Nu'ulua)). Nu'ulua, the outermost of the two islands is 500 m east of Nu'utele. The villages of Lalomanu, Vailoa, Ulutogia, Satitua and Malaela are on the adjacent eastern coast of Upolu between Nu'utele and Nu'ulua Islands and Namu'a Island. Matautu is located below Cape Tapaga on the southern coast of Upolu.

The proposed helicopter loading area is on the reclaimed spit extending into the lagoon inside the reef between Malaela and Satitua (Appendix 1). The site of the helicopter loading area will not be confirmed until a New Zealand expert has visited the site.

#### **Climate**

The islands have a tropical oceanic climate tempered by the prevalent south-east trade winds. There is a distinct wet and dry season. The climate is wetter and hotter between November and April and drier and cooler between May and October. The mean temperature is 26.5 °C.

#### **Topography and geology**

Nu'utele is the highly eroded remains of a tuff cone that was originally circular in shape, but due to erosion various portions of the rim are now gone hence the outside of the cone's rim is steep to vertical and broken by a series of bluffs. On the north and west sides of the island are steep marine cliffs up to 180m high (Whistler 1983 *in* Butler 2005a). The highest point of the island is 209 m above sea level. Most of the soil on the island is derived directly from the volcanic tuff. Soils were classified by Wright (1963 *in* Park *et al.* 1992) as "Nu'utele steepland soils" which comprise the rim of the cone, and "Vini clay, stony in part" which comprises the centre of the tuff cone. The soil on the sandy shelf above Vini beach is classified as "Fusi sands" and the soils in the bay on the eastern side are "Fusi sands" and "Muutiatele sand, peaty sandy loam etc."

The geology of Nu'ulua is similar to that of Nu'utele. It is the remains of a tuff cone breached on the eastern side by the sea. The island is 108 m high at its highest point. In general its topography is less steep. The soils are similar to Nu'utele with the ridge of the island covered with "Nu'utele steepland soils", the inner eastern slope inside the crater with "Vini hill soils" and the sandy beach of the bay with "Fusi sands" (Wright 1963 *in* Park *et al.* 1992).

### Significant water bodies

There is no permanent fresh water on either island. All streams are ephemeral and only contain water after rainfall.

## Section 3.3 Flora and fauna

The description of the vegetation on Nu'utele and Nu'ulua is from Park *et al.* (1992). See Whistler (1983) and Park *et al.* (1992) for a more detailed account of the vegetation on Nu'utele and Nu'ulua Islands.

### Vegetation types and their extent

The vegetation covering Nu'utele is native or only partially disturbed, with a relatively open understorey, only a few vine tangles and limited ground cover (Bell, 2000 *in*: Butler 2005a). Park *et al.* (1992) recognise four plant communities: littoral forest; coastal forest; lowland forest; and managed (modified) land. The littoral forest is dominated by the canopy species talie (*Terminalia catappa*) with futu (*Barringtonia asiatica*) and pu'a (*Hernandia nymphaeifolia*) also common. The exposed ridges of the island are covered in a unique coastal forest composed largely of asi vai (*Syzygium clusiifolium*), 'anume (*Diospyros elliptica*) and 'au'auli (*Diospyros samoensis*). The interior of the island on the east and west facing slopes are covered with lowland forest which reaches 20 m in height in favourable places. Mamala (*Dysoxylum samoense*) is the dominant canopy species. The modified land consists mostly of the small coconut plantations at Vini and Nuutele beaches. A number of native forest tree species grow within this.

The vegetation of Nu'utele Island was considered by Park *et al.* (1992) to be of conservation significance because:

- coastal and lowland forests are rare and uncommon in Samoa, respectively
- Species diversity is high with over 160 species of plants recorded
- Several species are rare, the most significant being *Chionanthus vitiensis*, polo (*Solanum viride*) and pani (*Manilkara dissecta*)
- The vegetation is very important for the seabirds present.

Nu'ulua contains the most intact lowland coastal forest assemblage in Samoa and is of high conservation significance. The vegetation is practically unmodified and there are few coconut palms. It has some unique vegetation and species diversity is relatively high. One plant species is present that is found nowhere else in the country (*Suriana maritima*, a coastal shrub known from a single specimen on the beach (Park *et al.* 1992)) and another, *Boerhavia alba* is rare in Polynesia and has only been recorded from Nu'ulua and Fanuatapu in Samoa. The vegetation is very similar to that of Nu'utele (Park *et al.* 1992). Four vegetation types are recognised: herbaceous strand, littoral forest, coastal forest and lowland forest. The herbaceous vegetation is comprised predominantly of *Lepturus repens*, *Paspalum vaginatum*, and *Fimbristylis cymosa*. Instead of being dominated by talie, as on Nu'utele the littoral forest of Nu'ulua is dominated by pu'a (*Pisonia grandis*) which extends 100 m inland from the

shore of the beach. Talie, pu'a and gatae (*Erythrina variegata*) are common in the canopy and fao (*Neisosperma oppositifolium*) is a common understorey species. The coastal and *Dysoxylum* lowland forest have not been surveyed but are probably very similar to those on Nu'utele.

### **Native bird species**

A number of endemic and internationally threatened bird species are present on Nu'utele and Nu'ulua. These include the tooth-billed pigeon (endemic; endangered), friendly ground dove (regionally endemic, vulnerable) and the Samoan broadbill (endemic, vulnerable) (Stringer *et al.* 2003a). The islands provide habitat for a number of other locally and regionally endemic birds. Nu'utele and Nu'ulua are the most important breeding sites in Samoa for the red-footed and brown boobies, blue-grey noddies and the greater frigatebird (Park *et al.* 1992). Other seabirds also nest on the islands which are considered to be the last significant remaining seabird colonies in Samoa (MPA 2002).

Most of the bird species on these islands could be expected to benefit from the rat eradication through reduced competition for food and reduced egg and nestling predation. The native birds recorded on the islands include:

Common name	Scientific name	Status*	Island†
<b>Land birds</b>			
Tooth-billed pigeon	( <i>Didunculus strigirostris</i> )	EN (EN)	
Friendly ground dove	( <i>Gallicolumba stairi</i> )	VU (AR)	
Many coloured fruit dove	( <i>Ptilinopus perousii</i> )	LC (CC)	
White throated pigeon	( <i>Columba vitiensis</i> )	LC (CC)	Nu'utele
Pacific pigeon	( <i>Ducula pacifica</i> )	LC	
Crimson crowned fruit dove	( <i>Ptilinopus poriphyraceus</i> )		
Samoan broadbill	( <i>Mylagra albiventris</i> )	VU (VU)	Nu'utele
Flat-billed kingfisher	( <i>Todirhamphus recurvirostris</i> )		
White-rumped swiftlet	( <i>Aerorampbus spodiopygius</i> )		
Samoan whistler	( <i>Pachycephala flavifrons</i> )		Nu'utele
Polynesian triller	( <i>Lalaga maculosa</i> )		
Samoan triller	( <i>Lalage sharpei</i> )	NT (NT)	
Wattled honeyeater	( <i>Foulehalo carunculata</i> )		
Polynesian starling	( <i>Aplonis tabuensis</i> )		
Samoan starling	( <i>Aplonis atrifusca</i> )		
Scarlet robin	( <i>Petroica multicolor</i> )		Nu'utele
Samoan fantail	( <i>Rhipidura nebulosa</i> )		
Blue-crowned lory	( <i>Vini australis</i> )	LC	
Banded rail	( <i>Rallus phillippensis</i> )		
Barn owl	( <i>Tyto alba</i> )		
<b>Seabirds</b>			
White-tailed tropicbird	( <i>Phaethon lepturus</i> )	LC	
Red-footed booby	( <i>Sula sula</i> )	LC	
Brown booby	( <i>Sula leucogaster</i> )	LC (CC)	
Greater frigatebird	( <i>Fregata minor</i> )	LC	
Lesser frigatebird	( <i>Fregata ariel</i> )	LC	
Reef heron	( <i>Egretta sacra</i> )		
Golden plover	( <i>Pluvialis fulva</i> )		
Wandering tattler	( <i>Tringa incana</i> )		
Turnstone	( <i>Arenaria interpres</i> )		
Common noddy	( <i>Anous stolidus</i> )		
Black noddy	( <i>Anous minutus</i> )		
Blue-grey noddy	( <i>Procesterna cerulea</i> )		
White tern	( <i>Gygis alba</i> )		

List compiled from: Park *et al.* (1992), Stringer *et al.* (2003a, 2003b), Parrish *et al.* (2004).

\*Threat status (see below).

Global threat status (left, un-bracketed) from *Threatened Birds of the World* (Birdlife International 2000) and sourced from Watling (2004):

EN = Endangered

VU = Vulnerable

NT = Near Threatened  
LC = Least Concern.

National threat status (right, in brackets) is sourced from Watling (2004) and is based on subjective assessment, local knowledge or interpretation of published information:

EN = Endangered  
VU = Vulnerable  
AR = At Risk  
NT = Near Threatened  
CC = Conservation Concern.

† Recorded on the island named but not the other.

## Reptiles

Six skinks, two geckos and one snake species are present on Nu'utele and Nu'ulua. Parrish *et al.* (2004) comment that while the gecko fauna is likely to be the same on each island in the Aleipata Group, the Samoan boa appears to be confined to Nu'utele Island and the Samoan skink (Nu'utele Island), Murphy's skink (Nu'utele Island) and the Micronesian skink (Nu'ulua Island) are confined to single islands. None of the lizard species are threatened (Stringer *et al.* 2003b).

### Skinks

Common name	Scientific name	Island†
White-bellied skink	( <i>Emoia cyanura</i> )	
Pacific black skink	( <i>E. nigra</i> )	Nu'utele
Dusky-bellied skink	( <i>E. impar</i> )	Nu'ulua
Micronesian skink	( <i>E. adspersa</i> )	Nu'ulua
Samoan skink	( <i>E. samoensis</i> )	Nu'utele
Murphy's skink	( <i>E. muphyi</i> )	Nu'utele

† Recorded on the island named but not the other.

### Geckos

The oceanic gecko (*Gehyra oceanica*) and mourning gecko (*Lepidodactylus lugubris*) have been recorded on both islands. Parrish *et al.* (2004) comment that the gecko fauna of the Aleipata Islands is likely to be limited to these two species.

### Snakes

The Samoan boa (*Candoia bibroni*) is the only species of snake recorded. It has only been recorded on Nu'utele (Stringer *et al.* 2003a, 2003b; Parrish *et al.* 2004).

## ***Turtles***

Hawksbill turtles (critically endangered) nest on the beaches of Nu'utele and Nu'ulua (Andrews and Holthus 1989) and they and green turtles (*Chelonia mydas*) are often observed in the seas around the islands.

## **Bats**

Two species of bat are present, the Samoan fruit bat and the Tongan fruit bat (*P. tonganus*).

## **Invertebrate fauna**

The invertebrate fauna of Nu'utele and Nu'ulua has not been comprehensively studied and information on rarity and endemism levels are not known. Stringer *et al.* (2003a, 2003b) recorded invertebrates that were caught in pitfall traps on Nu'utele Island.

<b>Common name</b>	<b>Order</b>
Earthworms	Oligochaeta
Earwigs	Dermaptera
Slaters	Isopoda
Sand hoppers	Amphipod
Springtails	Collembola
Centipedes	Chilopoda
Crickets	Gryllidae
Plant hopper	Hemiptera: Flatidae
True bugs	Hemiptera
Rove beetles and sucking bugs	Coleoptera
Other beetles	Coleoptera
Beetle larvae	Coleoptera
Moths	Lepidoptera
Caterpillars	Lepidoptera
Land snails	Gastropoda
Higher fly	Diptera: Cyclorrhapha
Lower fly	Diptera: Nematocera
Moth fly	Diptera: Psychodidae
Ants	Hymenoptera, Formicidae, Ponerinae
Spiders	Araneae
Parasitic wasps	Hymenoptera
Mites	Acarina
Book lice	Psocoptera
Thrips	Thysanoptera

## **Crustaceans**

Coconut crabs (vulnerable), *Grapsid* crabs, hermit crabs (*Anomura*) and at least one other species of crab are common (Stringer *et al.* 2003a, 2003b; Parrish *et al.* 2004).

## **Freshwater aquatic fauna**

The absence of permanent water on the islands precludes the presence of freshwater fauna.



## **Marine environment**

The marine environment of the Aleipata area (including Nu'utele and Nu'ulua Islands) contains typical Pacific Island shallow lagoons and reefs. It supports plant and animal communities normally found in Samoan shallow lagoon and reef slope situations. A marine survey of the area found no unusual, unique or unknown fish or other organisms (Andrews and Holthus 1989). Fish populations and diversity were consistent with what would be expected for this type of marine environment. Large populations of herbivorous and corallivorous fish are present. Damsel fish (*Pomacentrids*), *Scarids* (particularly *Bolbometopon bicolor*), wrasses (*Labridae*) and *Cheilinus undulates* are abundant. *Epinephelus* and *Cephalophis* species are common reef piscivores and are more abundant and of a larger size around Nu'utele and Nu'ulua. The coral trout *Plectropomus leopardus* and *Variola louti* were uncommon in the area, except around Nu'utele Island (Andrews and Holthus 1989).

## **Other non-native animals present**

Yellow crazy ants occupy all of Nu'ulua Island and c.10ha of Nu'utele. Pigs (*Sus scrofa*) and chickens (*Gallus domesticus* or *G. gallus?*) have recently escaped and are now wild on Nu'utele. The red-vented bulbul (*Pycnonotus cafer*) was recorded as being common on Nu'utele by Stringer *et al.* (2003a).

## **Section 3.4 Significance of the islands to local communities**

### **Land ownership**

Both islands are customarily owned (ownership rests with key Matai (chiefs)) and involve at least four key families/titles from the villages of the Aleipata district.

### **Land use**

The islands are uninhabited and covered in lowland coastal forest. Coconut, banana, taro, coconut crabs, young seabirds, Pacific pigeons (lupe), chickens and flying fox are intermittently harvested from Nu'utele (Park *et al.* 1992, D. Butler pers. comm. 2006). None are currently cultivated and they are all growing or living in a wild state. There are two temporary fale at Vini beach on Nu'utele Island.

### **Adjacent land uses**

There is no adjacent land. The marine environment surrounding the islands forms part of the Aleipata Marine Protected Area.

### **Significance of the area to local communities**

Both islands are uninhabited and visited very infrequently by one of the families. Nu'ulua is visited much less frequently than Nu'utele (F. Sagapolutele pers. comm. 2006).

### **Historical or cultural significant features**

There are two graves from the pre-1900s on Nu'utele but no other cultural or spiritual values have been identified. The remains of a former leper colony are present behind Nu'utele beach.

## **Section 3.5 Recreational and commercial interests**

### **Recreational values and public access**

The islands have no recreational values and public access is limited. Permission to visit the islands must be granted by the families that have customary ownership.

### **Commercial values**

The islands are not used for commercial purposes. A kayaking company (Green Turtle Tours) runs trips around the islands but clients do not go ashore. The islands may be used for ecotourism in the future following restoration.

## **Chapter 4 Alternative Options for Control/Eradication**

### **Section 4.1 Criteria to guide the selection of methods and pesticides**

Project decision criteria can help assess and select an appropriate control method from the options available. This EIA uses the following criteria to assess the alternatives available:

- must be effective at killing the target species
- must be cost effective
- adverse effects on non-target wildlife must be known to be minor and/or can be prevented or mitigated, and
- any risks to human health and community well-being can be avoided, remedied or mitigated.

### **Section 4.2 Alternative options for management of Pacific rats**

#### **Alternative locations**

Nu'utele and Nu'ulua are Samoa's only uninhabited offshore islands large enough and far enough offshore to be considered as refuges for the conservation of threatened species. There are no alternative locations.

#### **Alternative strategies**

Alternative strategies to Pacific rat eradication include doing nothing, and control.

#### ***Do nothing***

Doing nothing would result in continued predation on forest bird and seabird eggs and nestlings, lizards, crabs, invertebrates, seeds and fruits and continued competition with birds, crabs, invertebrates and lizards. Natural processes such as regeneration would not be restored, several species may become locally extinct on the islands and the potential of the islands as offshore refuges for other threatened species would not be realised. This option is not considered to be acceptable.

#### ***Control***

Control will lower Pacific rat numbers on the islands for a short time following the control operation. Even at reduced numbers, Pacific rats will continue to have an adverse effect on the islands' native flora and fauna. Within several months to a year after control has stopped rat numbers will increase to pre-control densities and continue to impact on the islands' ecosystems. In the long-term, eradication is the most cost-effective management strategy. Control would need to be continued if any benefits were to be maintained while eradication is a one-off cost. Control using toxins will mean that toxins will be present in the environment on the islands for a longer time period than for a one-off eradication.

#### ***Eradication***

Eradication is the best option for the restoration of Nu'utele and Nu'ulua Islands. Eradication will ensure the protection of threatened species, guarantee that no more local extinctions are caused by Pacific rats and will restore the island's natural processes (in

conjunction with yellow crazy ant control). Eradication is the most cost-effective strategy for management of the islands and means that any impacts of the brodifacoum rat baits are one-off effects that are confined to a short time interval. Eradication of rats is feasible and the probability of success is very high.

## **Section 4.3 Evaluation of alternative methods**

### **Introduction to the methods available**

This section describes the range of potential methods available to eradicate Pacific rats from Nu'utele and Nu'ulua Islands. The methods include: trapping; bait stations; hand laying baits and aerial baiting.

A detailed evaluation of the advantages and disadvantages of using these methods for this operation are evaluated in Appendix 2.1. A summary of the evaluation of each of the methods is provided below:

### **Trapping**

Trapping rats to a point of eradication is simply not possible due to the inaccessibility the steep cliffs and bluffs on both islands. Rats would survive in these areas and re-invade previously trapped areas.

### **Bait stations**

Again, it is not practical or cost effective to establish tracks and place and maintain bait stations on the steep cliffs and bluffs of either island. Rats in these areas would not have access to baits and the probability of the operation failing would be high.

### **Hand laying baits**

Hand laying baits on the steeper cliffs of both islands is not physically possible. Rats in these areas would not have access to baits and the probability of the operation failing would be high. Achieving acceptable bait coverage on the remaining areas of the islands would be difficult given the terrain and thick vegetation.

### **Aerial baiting**

Aerial baiting is the only method that will ensure complete bait coverage over all parts of both islands and achieve the objective of eradication. Risks to non-target species are increased so appropriate measures must be put in place to mitigate these.

## **Section 4.4 Evaluation of alternative toxins**

### **Introduction to the methods available**

This section evaluates the range of potential toxins available to eradicate Pacific rats from Nu'utele and Nu'ulua Islands. The toxins include: sodium monofluoroacetate (1080); cholecalciferol; first generation anticoagulants (coumatetralyl, diphacinone, pindone and

warfarin) and second generation anticoagulants (including bromodiolone, flocoumafen and brodifacoum).

A detailed evaluation of the advantages and disadvantages of using these toxins for this operation are provided in Appendix 3.1. A summary of the evaluation of each of the toxins is given below:

### **Sodium monofluoroacetate (1080)**

1080 can be highly effective for rodent control but some doubts exist regarding the consistency of rodent kills. Although data on non-target impacts are well known and it is available in large quantities and manufactured in a form suitable for aerial baiting, 1080 remains untested for island rodent eradications. Because it is an acute toxin, there is an increased risk of bait shyness developing if a sub-lethal dose is ingested. 1080 is unlikely to kill every rat present which is essential to achieve eradication.

### **Cholecalciferol**

Because it is a relatively new product, there is high uncertainty across most parts of the risk assessment for cholecalciferol. Although the risk of non-target poisoning and secondary poisoning appears to be reduced, knowledge of non-target effects is poor. Cholecalciferol is an acute toxin so there is an increased risk of bait shyness in sub-lethally poisoned rats. It is largely untested for rat eradications and knowledge of its efficacy is poor. Due to the cost of this particular operation failing it would be unwise to use cholecalciferol.

### **First generation anticoagulants**

First generation anticoagulants are less potent than secondary generation anticoagulants. This means they generally have a reduced risk of lethal non-target poisoning and a lower tendency to cause secondary poisoning than second generation anticoagulants. Rats need to ingest anticoagulant baits over several days before a lethal dose is taken and the ingestion rate must exceed the rate of metabolism. First generation anticoagulants are not a good option for this operation because maintaining baits in sufficient quantity in good enough condition to allow this in the presence of competition from land crabs and adverse climatic factors would be very difficult and repeat applications would be required at significant extra cost. Using first generation anticoagulants would significantly increase the chance of operational failure if sufficient baits could not be maintained on the ground.

### **Second generation anticoagulants**

#### ***Brodifacoum***

Brodifacoum has been selected as the preferred toxin. It is one of the most widely used rat poisons worldwide. Of the 274 commensal rodent eradications undertaken to date on more than 233 islands, brodifacoum has been the most commonly used poison (64%) (Galvan *et al. in press?*). All attempted rat eradications using aerial baiting of brodifacoum have been successful. Brodifacoum is a very potent rat poison and only a single feed is required. Importantly for eradication, brodifacoum is a chronic toxin so there is reduced risk of bait shyness and operational failure. Efficacy data and data on non-target impacts are well known and brodifacoum baits are available in large quantities and are manufactured in a form suitable for aerial baiting. Brodifacoum is the only pesticide registered for aerial rodent control on offshore islands in New Zealand. The costs of failure for this operation

are too high to consider using anything other than brodifacoum. Any approach that minimises the risk of the eradication failing must be taken in Samoa because of the difficulties and costs of having to repeat any operation.

### ***Bromodiolone***

Bromodiolone is very similar to brodifacoum but not as potent. It is not as readily available and there are no advantages of using bromodiolone over brodifacoum which has a proven track record for rodent eradications.

### ***Flocoumafen***

The chemical and biological effects of flocoumafen are almost indistinguishable from brodifacoum, however it has not been as widely used in rodent eradications. As for bromodiolone, there are no advantages of using flocoumafen over brodifacoum.

## **Section 4.5 Conclusion**

Aerial baiting by helicopter is the only method likely to successfully eradicate Pacific rats from Nu'utele and Nu'ulua Islands. Previous experience eradicating rats from islands using this method proves it is highly effective. All other techniques have a high risk of failure. Brodifacoum is the best toxin option for rat eradication. The costs of failure for this operation are too high to consider using alternative baits.

Further evaluation is required to assess the environmental impacts of the rat operation on Nu'utele and Nu'ulua and to determine whether these impacts can be adequately avoided, remedied or mitigated. This assessment is contained in Chapter 5.

## **Chapter 5 Impacts on the Environment**

### **Section 5.1 Introduction**

This chapter:

1. Summarises the known risks of actual and/or potential impacts of aerial baiting with brodifacoum on:
  - air, water and soil quality
  - non-target species
  - marine species
  - ecosystems
  - human health and community well-being, and
  - cultural and spiritual values.
2. Assesses the significance of the risks for each of the above on Nu'utele and Nu'ulua.

There is a large body of literature available on brodifacoum and brodifacoum aerial baiting operations.

### **Section 5.2 Impacts of the proposed operation on air, water and soil quality**

#### **Air quality**

Brodifacoum has a low vapour pressure and will be spread in a solid form. It will not disperse into the air. Air pollution will be negligible and limited to helicopter exhaust fumes and the production of soil and bait dust from helicopter rotor wash duration of the operations. The extent of any air pollution will be limited to a zone within approximately 50 m of the helicopter and only for several hours on the days of the two applications of rat baits when the helicopter is operating. The potential impact of bait dust on human health is discussed in section 5.5.

#### **Water quality**

All the streams on Nu'utele and Nu'ulua are ephemeral (only contain water following rainfall) and there is no permanent water on either island. No impacts on water quality on the islands will occur.

To ensure that baits are available to all the rats, it will be necessary to apply the bait along the islands' coastlines. This will mean that a small number of baits will inevitably fall into the surrounding sea. Brodifacoum is highly insoluble in water and will not affect the water quality of the sea. The potential impacts of the operation on the marine environment are discussed in section 5.3.

#### **Soil quality**

Brodifacoum is not readily soluble. When baits disintegrate, brodifacoum remains in the soil where it binds strongly to soil particles where it is broken down by microbial activity over 1 to 6 months. Soil contamination is likely to be localised and limited to soil directly

under decaying baits. Microbiological breakdown of brodifacoum is dependent on the climate, particularly temperature and the presence of microbial species. Samoa's warm, humid climate will encourage the breakdown of brodifacoum. The presence of brodifacoum traces in the soil over this period is unlikely to have any adverse effects on invertebrates (section 5.3).

## **Section 5.3 Impacts of the proposed operation on non-target species**

### **Impacts on vegetation**

The operation will not have any direct impact on the islands' vegetation cover. Brodifacoum does not have any reported adverse impact on plants and its low solubility in water means that plant up-take is very unlikely.

### **Impacts on native birds**

#### ***Land birds***

The risk to land birds on Nu'utele and Nu'ulua depends on each species' susceptibility to brodifacoum, the probability they will encounter baits and their diet. Generally speaking, they fall into three categories: 1) those that will not be affected by the operation; 2) those at risk of primary poisoning from directly eating baits, and; 3) those at risk of secondary poisoning from eating other animals that have eaten baits. Birds that forage on the ground, are omnivorous, eat seeds and grains and/or are inquisitive are considered to be at greatest risk from primary poisoning. Those birds that feed on ground dwelling animals that eat baits (i.e. invertebrates, crabs, lizards, rats) or scavenge poisoned carcasses are at the greatest risk of secondary poisoning. A simple risk assessment was undertaken examining the risk to the land birds on Nu'utele and Nu'ulua, and the consequence of potential impacts (Appendix 4).

Of the pigeon and dove species, the friendly ground dove is at the greatest risk as it forages extensively on the ground and its diet suggests there is a high chance it will eat brodifacoum baits. A species with a similar ecology, the barred ground dove (*Geopelia striata*) had an estimated mortality of between 40 and 80 % on four different islands in the Seychelles following aerial brodifacoum baiting (Merton *et al.* 2002) suggesting that ground doves as a group are particularly vulnerable. Despite its threat status of vulnerable, the friendly ground dove is currently considered to be the most endangered of all the Samoan birds. Nu'utele and Nu'ulua hold populations that are considered nationally significant. The complete loss of these populations would threaten the survival of the taxon in Samoa. Some authors consider the Samoan doves to be a separate race (*Gallicolumba s. stairi*) from those in Fiji and Tonga (Watling, 2004). Outside Samoa, the race is only found on the small island of Ofu, American Samoa where it is threatened. The loss of friendly ground doves on Nu'utele and Nu'ulua could threaten the race with extinction (Butler 2005b), hence the consequence of any population level effects on the islands is considered to be extremely high. Bait feeding trials were considered but investigations suggest that no friendly ground doves are available in captivity in the region (Butler 2005b). Attempts to watch or video the dove's reaction to baits were not successful during a recent expedition to the islands due to technical problems and the low densities of ground doves (Butler, 2003).

The white-throated pigeon and pacific pigeon may eat bait. Both species occasionally feed on the ground and the white-throated pigeon also eats seeds indicating there may be a risk that it will eat baits. While the tooth-billed pigeon appears to spend some time foraging on



the ground (Watling 2004) it is a frugivore (fruit-eater) and considered unlikely to eat baits. Likewise, the many coloured, and crimson crowned fruit doves are entirely frugivorous and considered unlikely to be affected.

The vea (banded rail) occurs in small numbers on the two islands. It eats insects, crustaceans, snails and fruits and is at risk from eating baits, contaminated crabs and insects and probably from scavenging dead rat carcasses. Weka (*Gallirallus australis*), a New Zealand rail is known to eat cereal baits (Eason and Spurr 1995) and significant population level impacts have occurred (Taylor 1984 *in*: Eason and Spurr 1995). Based on impacts on weka, there is a moderate chance that the banded rail populations on Nu'utele and Nu'ulua will be impacted upon at a population level. The chances of all the banded rails on either island dying are low and banded rails are abundant on the adjacent main island of Upolu and not threatened. If necessary, birds could be re-introduced to the islands.

The only predatory bird that may be present is the lulu (barn owl), but only a few pairs (at most) are likely to occur on the islands. Barn owls feed almost exclusively on rats, but also on insects. Consequently the risk of secondary poisoning is very high. Barn owls have died after being fed rats that had eaten brodifacoum and significant declines in their populations have been observed in field trials. Because this operation is a one-off, brodifacoum will not be present in the environment for long so the risk of secondary poisoning is reduced. Barn owls are regionally and globally widespread and locally common and they move easily between islands (Watling 2004), so if birds on the islands are killed, others from Upolu will re-establish on Nu'utele and Nu'ulua.

The flat-billed kingfisher has a high risk of secondary poisoning. It feeds on large insects, crabs and lizards which it usually catches on the ground. New Zealand kingfishers have been found dead after brodifacoum operations. Individuals may be poisoned but population impacts are not expected. One five-minute bird count study in New Zealand indicated an increase in numbers following a brodifacoum operation while a second indicated a significant decline (Fairweather and Fisher 2005). The expected increase in invertebrates following the removal of rats is likely to be beneficial to kingfishers.

Some insectivorous species, though unlikely to eat cereal baits, may occasionally do so. For example the New Zealand robin (*Petroica australis*) is primarily an insectivore but is an inquisitive species that is known to eat cereal baits and has been found dead after poisoning operations (Eason and Spurr 1995). However, insectivorous birds are more likely to be exposed to brodifacoum by eating invertebrates that have fed on baits. On Nu'utele and Nu'ulua, the Samoan triller, Samoan whistler, Polynesian triller, and scarlet robin probably have a moderate to high risk of secondary poisoning as they obtain insects from the sub-canopy or ground. The Samoan triller has a threat status of 'near threatened' but the others are not threatened. The Samoan broadbill (vulnerable) has a lower risk of receiving secondary poisoning as it generally feeds higher in the sub-canopy and canopy (Watling 2004) but the consequence of any deaths are higher given its threat ranking. Population impacts on these species are not expected. Research has shown that brodifacoum does not persist in some arthropods (Fisher and Fair-weather 2005) so the period of risk may be relatively short lived for these insectivorous species, but there may be heightened risk from snails slugs and earthworms that can accumulate toxins in fat-soluble compounds (Eason and Wickstrom 2001).

No other land bird species are considered to be at risk from the brodifacoum operation.

## ***Seabirds***

The direct risk posed to seabird populations by brodifacoum baits are extremely low to negligible, but the helicopter itself may temporarily disturb nesting birds. This disturbance is likely to be greater for birds nesting in the open. Although breeding times are not well known, red-footed and brown booby, greater and lesser frigatebird, common, black and blue-grey noddy and white terns are thought to nest year round (Watling 2004). Some or all of these species may be nesting in the seabird colonies on the islands at the time of the aerial bait drop.

Adult birds may be scared off nests by helicopter engine and rotor noise leaving eggs or chicks exposed. However, during aerial baiting (for yellow crazy ants) on Christmas Island there were no significant adverse impacts on nesting seabirds (from baits or helicopter activity). None of the birds under observation took flight or abandoned nests, and few showed signs of having noticed the aircraft at all. Red footed boobies and great frigate birds occasionally took flight as a result of helicopter operations (Green *et al.* 2004). If seabirds are disturbed, they are likely to return directly to their nests after the disturbance has passed, and the risk to eggs and nestlings should be minimal. Rotor downwash will be negligible at the height the helicopter will be flying while sowing baits. Bird strike is another possible, but unlikely eventuality. No mitigation measures are considered necessary for seabirds.

## **Impacts on reptiles**

Reptiles are susceptible to brodifacoum poisoning. They are known to feed on brodifacoum cereal pellets (Merton *et al.* 2002) and are likely to eat insects that have eaten brodifacoum baits. Telfair's skinks were found dead after eating rain-softened brodifacoum baits on Round Island, Mauritius, and residues were detected in their livers (Eason and Wickstrom 2001). There was a 15 % mortality of the Caribbean gecko species *Sphaerodactylus macrolepis* when it was exposed to brodifacoum cereal pellets in laboratory trials (Garcia *et al.* 2002 *in:* Fisher and Fairweather 2005). Both skinks and geckos on Nu'utele and Nu'ulua are likely to eat baits and individuals may die. However, Merton (2002) did not observe any mortality to skinks on the Seychelles, and the risk to lizards is considered to be low. None of the species are expected to be affected at the population level and the benefits of eradicating Pacific rats and releasing lizards from rat predation should outweigh any losses as a result of brodifacoum poisoning. Studies have shown that lizard populations increase notably following the removal of rats (Townes *et al.* 1993, Brown 1997).

The Samoan boa is a carnivore and will not eat the bait. It is potentially at risk of secondary poisoning from eating rats and lizards contaminated with brodifacoum. The impact of this, while unknown, is likely to be insignificant.

Hawksbill turtles are omnivorous scavengers. Their diet consists primarily of sponges, anemones and marine invertebrates. There is a very small chance that Hawksbill turtles may eat baits that have fallen directly into the water, but the small number and their rapid disintegration (15 minutes or less) (Empson and Miskelly 1999) mean the risk of poisoning is extremely low to negligible. Hawksbill turtles coming ashore to nest are very unlikely to eat baits.

## **Impacts on bats**

The Samoan and Tongan fruit bats are frugivorous. The likelihood of these bats consuming rat baits is very low. No other impacts are anticipated.

## **Impacts on invertebrates**

A wide range of invertebrates have been recorded feeding on and near brodifacoum cereal baits and brodifacoum residues have been found in a number of insect species (i.e. Spurr and Drew 1999, Bowie and Ross *in press*) but they are generally not considered to be at risk from brodifacoum poisoning as they have a different blood clotting system to vertebrates (Shirer 1992 *in*: Booth *et al.* 2003). Brodifacoum lacks insecticidal properties in arthropods and is rapidly metabolised or excreted (within 3 -4 days). Species exposed to brodifacoum were unaffected (Fisher and Fair-weather 2005). Worms were only affected at extreme doses and garden snails were unaffected (Booth *et al.* 2003) but some snail species tested overseas did show toxic affects (Gerlach and Florens 2000, *in*: Fisher and Fair-weather 2005). Potentially, short term losses of individuals of the native snail species on Nu'utele and Nu'ulua could occur, but these will be offset by the longer term benefits of removing the rats. Population level impacts on invertebrates are not expected.

## **Impacts on crustaceans**

Crabs are likely to consume eat baits and scavenge poisoned rat carcasses. However, no adverse impacts on crabs and other crustaceans are expected as a result of the brodifacoum operation. Like invertebrates, crustaceans have a different blood clotting system and are not considered to be at risk from brodifacoum poisoning. Pain *et al.* (2000) investigated the direct effects of brodifacoum upon the native land crab (*Gecarcinus lagostoma*) on the Ascension islands. Crabs were fed Talon pellets (0.02 g/kg brodifacoum) to simulate maximum exposure during a rodent eradication operation. No crabs died as a result of exposure to brodifacoum, only very low concentrations were found in their bodies and no residues were detected in any body tissues after 1 month.

## **Impacts on marine flora and fauna**

No impacts on the marine environment are expected from the brodifacoum operation. In a field trial conducted off Kapiti Island (NZ) cereal baits disintegrated within 15 minutes and three species of fish were observed eating them (Empson and Miskelly 1999). The authors concluded that in most circumstances baits would fall into the sea along the turbulent coastal fringe, where it was unlikely they would remain intact for more than a few minutes. In the same study, surveys conducted before and after an aerial brodifacoum operation found no evidence that fish densities were affected, no dead fish were observed and no changes in marine assemblages resulted.

No impact on marine life was observed following the accidental spillage of 18 tonnes of Pestoff 20R brodifacoum baits into the sea at a single point at Kaikoura, (NZ) in 2001.

Given the insolubility of brodifacoum and the small number of baits that are anticipated to fall into the sea around Nu'utele and Nu'ulua Islands, the brodifacoum operation poses little risk to marine species, including fish.

A survey of the Aleipata Islands marine area (Andrews and Holthus 1989) revealed that the marine environment supports typical coral reef habitats and associated plant and animal

communities, and does not contain particularly unique or spectacular organisms or communities. As such, no rare or threatened marine species or ecosystems are at threat and if any impacts were to occur, the nature of dispersal in the marine environment would enable rapid and complete re-colonisation by marine organisms.

The brodifacoum operation will not have any direct impact on marine flora.

### **Impacts on other non-native animals present**

The family that took the pigs to Nu'utele have advised that they will be removed before the operation. If any pigs remain on Nu'utele at the time of the operation they will eat the baits used for rat control. An average pig would need to eat approximately 3 kg of cereal pellets to die (Fisher and Fair-weather 2005). Although pig deaths have not been reported after aerial brodifacoum operations and it is unlikely that a pig will be able to consume this quantity of bait, particularly as baits will also be consumed by rats, crabs and invertebrates, it is possible that any pigs remaining on Nu'utele may die from brodifacoum poisoning. Pigs are an introduced species and are known predators of ground and burrow nesting birds and invertebrates and are modifying the structure of the vegetation on the island. F. Sagapolutele, a member of one of the local families has commented that he would not be concerned if the remaining pigs and chickens were killed by the rat operation. No mitigation measures are proposed to prevent pig deaths if any remain on the island at the time of the operation.

Relative to mammals, chickens are less susceptible to brodifacoum poisoning. A chicken would need to eat 450 grams of bait to die (Fisher and Fair-weather 2005). Again, it is unlikely, but possible that some chickens on Nu'utele may eat enough bait to be killed by the brodifacoum operation. Chickens are an introduced species and are undoubtedly having a detrimental impact on Nu'utele's ecosystem, particularly its lizards and invertebrates. No mitigation measures are proposed to prevent chicken deaths.

Brodifacoum will be present in both pigs and chickens after the operation (the potential impact of this on human health is discussed in section 5.5).

Red-vented bulbuls are only occasionally seen on Nu'utele and Nu'ulua. They are at some risk of primary and secondary poisoning as they are omnivorous, eating berries and fruits, insects and occasionally small lizards. The risk of population level impacts is low, and this species is generally considered to be a pest. Dying baits green will help to mitigate impacts on bulbuls.

## **Section 5.4 Impacts of the proposed operation on the ecosystem**

The impact of eradicating Pacific rats will have *substantial* ecosystem benefits for Nu'utele and Nu'ulua. It will restore more natural ecosystem processes to the islands (i.e. regeneration and leaf litter turnover) and allow for the recovery of existing invertebrate, lizard, turtle and bird populations (see section 2.4).

Unanticipated ecosystem impacts can occur when species' are eradicated from islands (or controlled to low numbers). By removing one component of an ecosystem, remaining species may be released from competition for resources or predation, or for example, mutualistic relationships may be broken. Individual species respond in a variety of ways

and complex relationships with other species mean potential ecosystem impacts are often difficult to predict.

Pacific rats are probably a significant food source for Samoan boa and the few barn owls that occur on the islands. (Stringer *et al.* 2003b) have suggested that eradicating Pacific rats will reduce their food resource and could cause population declines. Rats are not a natural component of the islands' ecosystem and their removal will ensure barn owl and Samoan boa populations (if elevated) will ultimately return to natural levels. By eradicating rats, large invertebrate, lizard and bird numbers are expected to increase and become a more substantial component of their diet.

There is a possibility that some introduced weeds will increase after rats are removed. Although Nu'ulua appears to be relatively weed free, a diverse range of exotic planted garden species and weeds occur at Vini flat, Nu'utele Ogle (2001). Rats are almost certainly preying on seeds and fruits of these species and may be limiting their recruitment and spread.

The ecosystem impacts described above may not eventuate. They are potential impacts only, but they cannot be easily mitigated. The benefits of removing rats from Nu'utele and Nu'ulua outweigh the potential ecosystem impacts outlined above.

## **Section 5.5 Impacts of the proposed operation on human health and community well-being**

The operation does not pose significant risks to human health. Brodifacoum is classified as non-mutagenic and unlikely to be carcinogenic and there is no evidence that brodifacoum has sub-lethal effects on reproduction. Based on conservative calculations, to have a 50% chance of death, a child would have to eat over 180 g of bait in one sitting and an adult human would have to eat over 1.1 kg (Fisher and Fairweather 2005). Vitamin K1 is an effective treatment, but treatment has to be maintained for a relatively long time.

The risks to human health are reduced because both islands are uninhabited, visited infrequently and there is 1.3 km of open ocean between the nearest island Nu'utele, and the inhabited coastline on Upolu. The helicopter flight path to the island will be over the sea and will avoid residential areas, waterways and stock. The highest risks to human health during the operation are through worker exposure, accidental poisoning and people harvesting and eating poisoned animals (pigs, chickens, coconut crabs, and potentially Pacific pigeons (lupe)) from the islands. Exposure of any significance (i.e. which may cause harm) is only likely if baits or contaminated animals are eaten in substantial quantities. Comprehensive mitigation measures will be used to avoid human poisoning (see section 7.5). The risk of poisoning through drinking contaminated water on the island is non-existent because there is no fresh water on either island and because both toxins are highly insoluble. Rainwater collection devices associated with the two temporary fale on Nu'utele will be disconnected during the aerial baiting and their roofs will be checked for baits before they are reconnected.

The operation will be beneficial to community well-being. It offers an opportunity to involve people from the local communities and demonstrate best practice for rat management to Samoan Department of Environment and Conservation Officers, SPREP staff and the Marine Protected Area Officer from the Aleipata District so that it can be applied elsewhere in the region. Through involving local people in the operations,

monitoring and subsequent management of the islands, there is an opportunity to develop the skills and understanding of the local people so that they can apply it to the future management of the islands. If conservation management is successful the islands will become refuges for endangered fauna, and hence important sites for conservation. This is likely to generate ecotourism opportunities for people living in the local communities.

The use of pesticides can distress some people who fear or perceive a more toxic effect. These effects need to be managed carefully and sensitively by staff managing the operation.

## **Section 5.6 Impacts of the proposed operation on cultural and spiritual values**

The rat operation will not have any physical impact on the two graves or the remains of former leper colony. No concerns about the aerial baiting on cultural or spiritual values have been raised by the local Aleipata communities.

## **Section 5.7 Other impacts of the proposed operation**

### **Noise**

The only significant noise will be helicopter engine and rotor noise. This will be limited to when the helicopter is operating (two days spread across a week or more). The potential impact of noise disturbance on wildlife from the helicopter is discussed in section 5.3.

### **Waste disposal**

Samoa does not have the capability to dispose of unused or partially degraded baits or contaminated materials such as used bags or disposable protective clothing (F. Sagapolutele pers. comm. 2006). It is proposed that all contaminated materials will be shipped to an overseas location (i.e. New Zealand) for disposal in an appropriate facility. Consequently, there will be no adverse impacts associated with contaminated waste from the aerial baiting operations.

### **Biosecurity: Introduction of invasive species**

In comparison to alternative control or eradication methods, for example hand laying baits, aerial baiting reduces the risk of the introduction of invasive species to Nu'utele and Nu'ulua because the frequency of visits to the islands will be less. However, prior to and following the operations it will be necessary to visit the islands for operational and monitoring purposes. The biosecurity risk to the islands is increased because these visitations will be more frequent than usual and stores and monitoring equipment will be transported to the islands. Introduced insect species (particularly ants), lizards, rats, plant seeds and disease, among others, all pose a direct and potentially severe risk to the islands' ecosystems. This risk needs to be carefully managed and appropriate quarantine procedures put in place before the operations are undertaken.

From a wider perspective, the importation of helicopters, bait and equipment for the operations poses a biosecurity risk to the Aleipata Islands, Upolu and Samoa. National quarantine procedures are expected to mitigate this risk.

## **Cumulative impacts**

Unless the Pacific rat eradication is unsuccessful, the brodifacoum operation is a one-off. There will only be two bait applications within 1-2 weeks of each one another. Consequently, there will be no cumulative impacts.

## **Section 5.8 Conclusion**

This chapter has discussed the risks the proposed Pacific rat operation could pose to: the quality of air, water and soil; native species, the marine environment, introduced animal species; ecosystems; human health and community well-being; cultural and spiritual values and the potential impacts of noise, waste disposal, introduction of invasive species and cumulative impacts on Nu'utele and Nu'ulua Islands and the surrounding environment. Areas of concern are primarily limited to impacts on some non-target species, i.e. friendly ground doves, banded rail, barn owls, invertebrates, coconut crabs and the marine environment. However, with the exception of the friendly ground dove and banded rail none of the species are expected to be affected at the population level and the benefits of the proposed operations outweigh any potential or actual impacts on non-target species. Risks to human health are low but need to be carefully managed, as will the risk of introducing invasive species to the islands. Appropriate mitigation measures are proposed to prevent, mitigate or remedy actual, or potential environmental impacts in Chapter 7.

## **Chapter 6 Consultation**

### **Section 6.1 Introduction**

Public consultation is necessary to inform the public and other potentially affected groups or agencies of the proposed operation, to discover the significant issues, and to constructively discuss the means by which any concerns may be addressed.

This chapter outlines:

- information made available to people about the proposed operation
- who has been consulted about the proposed operation
- how people have responded to the proposal, and
- mitigation measures adopted to mitigate the concerns, if any, raised through the public consultation process.

### **Section 6.2 Consultation process**

Between Monday August 7 and Friday 11, 2006 the consultant preparing the EIA met with:

- representatives from a number of Government Agencies (the Ministry of Resources, Environment and Meteorology, the Planning and Urban Management Agency, the Ministry of Agriculture and Fisheries and the Ministry of Health)
- the Director of the Consultancy firm working on the Aleipata Island Restoration Plan, and
- a National Stakeholder Group (Samoan National Invasives Taskforce).

An overview of the project including the location, baits, aerial baiting techniques and reasons for the operation was provided at each meeting so those consulted understood why and how the operation would proceed and what the likely environmental impacts would be. The consultation record is attached in Appendix 6.

Pacific Environmental Consulting Ltd. (PECL) have been working with the Aleipata communities on the Aleipata Islands Restoration Plan, the core of which is the rat eradication and yellow crazy ant management. PECL have held three meetings with representatives from four Aleipata villages (in March, April and June) and one meeting with the District Committee in July. The local dive operator and a fale owner have also been involved in consultation on the plan. Meetings with the villages are now complete and a draft of the AIREP is being prepared for review. None of the details of the operation have been discussed with the local communities yet. The draft of this EIA will be used as the basis for this consultation.

### **Section 6.3 Outcomes of consultation**

All the Government Agency representatives spoken to were supportive of the proposed operation. Most were genuinely interested and offered their thoughts on a range of issues. Some concerns were expressed. These related to potential impacts on: nesting hawksbill turtles; the near-shore marine environment; coconut crabs; the islands' wildlife; bait storage; the usefulness of standard notification methods in Samoa and post-operational quarantine and the threat of re-invasion. Mitigation measures adopted as a result of consultation include approaching the chiefs (matai) in the local communities and asking



them to ensure local people do not harvest meat from the islands until the risk of secondary poisoning has passed.

The local people who own and use the islands have given their initial support to the rat eradication as part of a larger, successful marine protected areas (MPA) project along the Aleipata coast (Butler 2005a). Pacific Environmental Consulting Ltd. are meeting with the Aleipata District Committee to finalise the Aleipata Islands Restoration Plan.

Discussion with Faafetai Sagapolutele, a member of one of the families with customary ownership of Nu'utele and Nu'ulua revealed that he had no concerns about the operation and would not be concerned if the remaining pigs or chickens were removed or eradicated or if baits were sown over the two graves on Nu'utele.

During discussions with Pacific Environmental Consulting Ltd. representatives from the local communities have expressed interest about where bait would be stored, what roles they would have in the operation, how long the operation would take, and the impact of the operation on the islands' wildlife. The dive operator and fale owner have expressed concern about the potential impact of the operation on the Marine Protected Area.

## **Chapter 7 Mitigation Measures**

### **Section 7.1 Introduction**

This chapter outlines options to mitigate the risks and identifies proposed measures to prevent, mitigate or remedy the actual or potential environmental impacts of the proposed operation.

### **Section 7.2 Proposed mitigation measures for impacts on air, water and soil quality**

No mitigation measures are necessary to prevent, mitigate or remedy the risk of actual or potential adverse effects on air, water or soil quality.

### **Section 7.3 Proposed mitigation measures for impacts on non-target species**

The following mitigation measures will be used to prevent, mitigate or remedy the potential impacts on non-target species:

- Baits shall be handled in a manner that, as far as is practicable, minimises the production of small fragments.
- Low toxicity brodifacoum baits shall be used (0.02 g/kg versus 0.05 g/kg).
- Baits used will be of a formulation that breakdown relatively rapidly.
- The average sowing rate for brodifacoum baits shall be no greater than 12 kg/ha/application and the number of applications shall not exceed two.
- Prior to the operation, the spreading bucket will be calibrated to ensure accurate bait coverage.

More specific mitigation measures for each of the non-target species groups are listed below.

#### **Native birds**

##### ***Land birds***

- Brodifacoum baits will be dyed green. Baits dyed this colour have been shown to be the least attractive to birds.
- Friendly ground doves will be captured before the operation and held in captivity in a temporary aviary on Nu'utele until baits are no longer toxic. Twenty three ground doves were recorded on a recent survey of Nu'utele Island in August 2006 indicating that there were at least six pairs on the island and potentially between 16 and 26 individual birds on Nu'utele and Nu'ulua Islands (Parrish and Tupufia 2006). One bird was caught in a mist net and another three were temporarily caught suggesting capture should be feasible.

##### ***Seabirds***

No mitigation measures are necessary to prevent, mitigate or remedy adverse impacts on seabirds.

## **Reptiles**

No significant impacts are expected on the Samoan boa or hawkbill or green turtles.

No additional mitigation measures are available to prevent, mitigate or remedy potential adverse impacts on skinks and geckos. None of the species are expected to be affected at the population level and the benefits of releasing lizards from rat competition and predation outweigh any losses that may occur as a result of the aerial baiting operation.

## **Bats**

No impacts on bats are expected. No mitigation is proposed.

## **Invertebrates**

No additional mitigation measures are available to prevent, mitigate or remedy the potential adverse impacts of the operation on native invertebrates.

## **Crustaceans**

No impacts on bats are expected. No mitigation is proposed.

## **Marine flora and fauna**

A number of mitigation measures are proposed to minimise the amount of bait that falls into the sea:

- The helicopter used to discharge the baits shall be guided by a differential global positioning system (DGPS) to reduce the likelihood of baits falling into the sea surrounding the islands.
- The flight paths of the helicopter used to sow the baits shall be recorded by the DGPS and shall be checked for any possibilities of baits falling into the sea surrounding the islands.
- The helicopter pilot shall:
  - have appropriate experience sowing bait aerially from a helicopter with an underslung spreader bucket using DGPS.
  - hold appropriate aviation, chemical and agricultural ratings to undertake the aerial sowing.
  - upload a digital copy of the treatment boundary.
  - have flown the boundaries around the islands with the project supervisor to confirm that the electronic boundary is correct.
  - have received copies of all consents and approvals
  - shut down the spreading bucket before leaving the operational area.
- The spreader bucket shall, as far as practicable:
  - be of an appropriate capacity to match the helicopter and loading equipment
  - have a spinner that is designed for distributing cereal pellets of the size being sown

- have a proven reliable system for the pilot to start and stop bait sowing, such as a bucket on/off switch.

### **Other non-native animals present**

- If practicable, pigs shall be removed from Nu'utele Island before brodifacoum baits are applied.

No additional mitigation measures are proposed to prevent non-native animal deaths. These species are not a natural part of island's ecosystem and for conservation purposes their removal is considered beneficial.

### **Section 7.4 Proposed mitigation measures for impacts on the ecosystem**

No mitigation measures are available to prevent, mitigate or remedy potential adverse impacts on the islands' ecosystems. Several different components of the ecosystems will be monitored to determine whether ecosystem impacts occur (chapter 8). If ecosystem impacts are detected appropriate management responses will be taken.

### **Section 7.5 Proposed mitigation measures for impacts on human health and community well-being**

The following mitigation measures will be used to prevent, mitigate or remedy potential impacts on human health and well-being:

#### ***Bait transport***

- Baits shall be transported in a covered vehicle or trailer and held securely.
- Baits shall not be kept in the driver's cabin.
- Appropriate signage shall be visible on the vehicle.
- The transport company shall be advised of the product they are transporting.
- Emergency response information (e.g. Material Safety Data Sheet (MSDS)) shall be available in the vehicle.
- The vehicle shall carry equipment to deal with small spillages.
- A following vehicle shall accompany the vehicle transporting the bait.

#### ***Bait storage***

- Bait shall be stored in an appropriate locked storage facility.
- Appropriate hazardous substances signage shall be clearly visible.
- No unauthorised person is to have access to the storage area.
- Any container holding baits shall not be left open unless the container is being filled or the pesticide in the container is being used.
- Pesticide label instructions shall be followed at all times.

#### ***Accidental poisoning***

- Water collection devices associated with the two temporary fale on Nu'utele shall be disconnected during the aerial baiting.
- The roofs of the fale will be checked and cleared of any baits before water collection devices are reconnected.
- All bait packages shall be appropriately labelled.
- The pesticides shall not be used, stored or prepared, with any bait or attractant which is likely to lead people to believe that the substance is intended for human consumption.
- Pesticides shall not be stored in a container that is likely to lead any person to believe that the contents of the container are intended for human consumption.

### ***Notification***

- The public and local communities shall be notified of the operations by:
  - The most appropriate of:
    - (a) Local word of mouth through the matai (local chiefs)
    - (b) Mailing out a letter, newsletter, or fact sheets
    - (c) Public talks at suitable venues.
  - Warning signs in English and Samoan
  - Public advertisement in appropriate newspaper(s)
  - Public advertisement on the radio and/or television
- Public advertisements shall be published or aired at least 2 weeks prior to the operations and shall identify:
  - the nature of the operation
  - the area to which baits are being sown
  - the approximate timing of the operation
  - a contact name and telephone number for enquires
  - that anyone visiting the island should: not touch baits; watch children at all times and not harvest or eat meat, crabs or fish from the islands for 18 months following the operation.
- Warning signs shall be erected prior to the operation at every normal landing point on Nu'utele and Nu'ulua islands. They shall outline the nature of the operation, b) the area to which baits are being sown, c) the approximate dates that the poison baits will be sown, d) include a warning not to touch baits, to watch children at all times, and not to harvest or eat meat, crabs or fish from the islands for 18 months following the operation and, e) provide a contact name and telephone number for enquires. Signs shall be maintained for 18 months following the operation and shall be repaired/replaced within 24 hours of discovery or notification of damage.

### ***Occupational exposure***

The risks to staff involved in the operation can be managed through appropriate hazard planning, training, supervision and adherence to safe handling techniques and the use of protective equipment in good condition.

- Baits will only be handled by experienced staff or those under the direction of experienced staff.
- All workers shall receive a safety briefing from the project supervisor.
- Pesticide label instructions shall be followed at all times.
- Washing facilities and a supply of clean water shall be available during the operation.
- Protective clothing and equipment shall be removed and hands/arms/face thoroughly washed before eating, drinking, smoking or using the toilet.
- Appropriate personal protective equipment (PPE) shall be worn by all people handling baits during the operation.
- The boundaries of the helicopter loading area shall be marked and signs erected.
- No person who is not assisting in the operation shall remain in the vicinity of the operation.
- All equipment used to handle, dispense or carry pesticides shall be fit for the purpose and be free of defects.

### ***Accuracy of bait application***

- The helicopter used to discharge the baits shall be guided by a differential global positioning system (DGPS) to reduce the likelihood of baits falling into the sea surrounding the islands.
- The flight paths of the helicopter used to discharge the baits shall be recorded by the DGPS and shall be checked for any possibilities of baits falling into the sea.
- The helicopter pilot shall:
  - have appropriate experience sowing bait aerially from a helicopter with an underslung spreader bucket using DGPS.
  - hold appropriate aviation, chemical and agricultural ratings to undertake the aerial sowing (if relevant).
  - upload a digital copy of the treatment boundary.
  - have flown the boundaries around the islands with the project supervisor to confirm that the electronic boundary is correct.
  - have received copies of all consents and approvals
  - shut down the spreading bucket before leaving the operational area.
- The spreader bucket shall, as far as practicable:
  - be of an appropriate capacity to match the helicopter and loading equipment
  - have a spinner that is designed for distributing cereal pellets of the size being sown
  - have a proven reliable system for the pilot to stop bait sowing, such as a bucket on/off switch

### ***Clean-up***

- The loading area shall be thoroughly inspected for spilled baits and cleaned down following the operation.

- The helicopter, spreader bucket and loading equipment shall be thoroughly washed before leaving the area.
- Contaminated safety equipment, vehicles and any other equipment that has been in contact with baits shall be thoroughly washed.
- Surplus pesticide should be stored in its original packaging with manufacturers label attached and MSDS available.

### ***Accidents***

- Procedures shall be put in place for accidents, pesticide spillage and poisoning (protective clothing, first aid supplies, and emergency service phone numbers shall be readily available).
- The appropriate authorities shall be notified in the event of accidental spill.

### **Section 7.6 Proposed mitigation measures for impacts on cultural and spiritual values**

No impacts on cultural or spiritual values are expected. No mitigation is proposed.

### **Section 7.7 Proposed mitigation measures for other impacts**

#### **Noise**

No significant impacts are expected. No mitigation is proposed.

#### **Waste disposal**

- All contaminated waste material must be securely contained with the manufacturers label and MSDS.
- Surplus pesticide should be stored in its original packaging with manufacturers label attached and MSDS available.
- All contaminated materials will be shipped to an overseas location (i.e. New Zealand) for disposal in an appropriate facility.

#### **Biosecurity: Introduction of invasive species**

Appropriate quarantine procedures shall be implemented to prevent the introduction of invasive species to Nu'utele and Nu'ulua.

### **Section 7.8 Conclusion**

Mitigation measures are not required for air, water or soil quality. A number of mitigation measures are proposed for native non-target species. For some species, mitigation measures will not prevent the death of some individuals within some populations; however the long-term benefits of the proposed operations to these species will outweigh any impacts. If practicable, pigs shall be removed from Nu'utele, but no additional mitigation measures are proposed to non-native animal deaths. Mitigation measures have been proposed to limit impacts on the marine environment, but the potential impact is unknown. Trials or monitoring will determine whether any adverse impacts occur. Impacts on the islands' ecosystems are difficult to predict. Monitoring will identify if any adverse effects are occurring and appropriate management responses will be taken. Although the

potential impacts on human health and well-being are considered to be low, comprehensive mitigation measures are proposed to prevent any risk of human poisoning. Mitigation measures are not required to protect spiritual or cultural values. Mitigation measures are proposed to reduce potential impacts associated with the introduction of invasive species and waste. In summary, mitigation measures are anticipated to prevent, mitigate or remedy all of the significant actual or potential, environmental impacts of the Pacific rat operation.



## **Chapter 8 Monitoring**

### **Section 8.1 Introduction to monitoring**

Monitoring is important to determine:

- the achievement of the conservation and operational objectives
- whether adverse environmental impacts have been prevented, mitigated or remedied, and
- post-operational management decisions, such as giving the operational all-clear and removing warning signs.

### **Section 8.2 Bait monitoring**

#### **Monitoring of bait quality**

Bait monitoring is an important component of the proposed operations and the toxicity, size and quality of the baits needs to conform to a quality standard. The range and average toxic loading and size of a sample of baits will be monitored via standard techniques.

#### **Monitoring of aerial bait spread**

A differential global positioning system (DGPS) will be used as an aid to guide and map the spread of bait. A map of bait spread will be available visually from a computer screen on the DGPS and will be recorded, downloaded and presented as a printed map.

Where DGPS monitoring of bait spread shows any gaps these will be checked visually from the ground. Bait coverage will be checked visually by people on the ground to ensure there are enough baits on the ground - this will be particularly important in the two beach/plantation areas of Nu'utele where rat and crab densities are high.

#### **Monitoring of bait take**

Bait take will be monitored visually and used to determine the timing of the second application of rat baits. The beach/plantation areas of Nu'utele will be carefully monitored to ensure enough baits are available for rats.

#### **Bait breakdown monitoring**

Baits will be monitored to determine when they are fully broken down and no longer toxic and when friendly ground doves can be re-released onto the islands. At the time of the operation several plots of baits will be placed on the ground (to allow soil decomposers to access them) in enclosures established in a range of habitats, elevations, aspects and exposures. The condition of the baits will be monitored until they have completely disappeared or only a few separated bait particles remain. Enclosures will prevent baits being eaten by rats, crabs and other non-target species.

### **Section 8.3 Result monitoring**

Rats will be monitored from the first poison drop onwards to determine the timing of the second bait application and then to determine the success of the eradication. Rats will be monitored using snap traps at Vini beach. Lines of snap traps will be set-up and baited with

roasted coconut. The detail of trap lines and the frequency of the checking on each island are still to be determined. Mesh cage traps or raised traps will be used to prevent coconut crabs robbing traps of baits and rats (Butler 2005a).

The islands will be re-visited periodically after the operation to check for the presence of rats. In New Zealand a two year cut-off period is used, i.e. if rats are not detected after two years the islands will be formally declared rat-free. Further discussion will determine if the same approach is used in Samoa.

#### **Section 8.4 Monitoring soil and water quality**

No water quality monitoring is necessary (or possible) because there is no permanent fresh water on either island.

No adverse effects on soil quality are anticipated so soil monitoring will not be undertaken.

#### **Section 8.5 Non-target species monitoring**

Ground searches for dead non-target birds and animals will be undertaken during post-operational monitoring activities on both islands.

#### **Section 8.6 Monitoring the marine environment**

No adverse effects on the marine environment are anticipated so monitoring will not be undertaken.

#### **Section 8.7 Outcome monitoring**

Three previous visits by New Zealand experts focused on monitoring species likely to benefit from rodent control and provided approaches that can be used for follow-up monitoring. These monitoring methods will be used to measure changes in the islands ecosystems that result from the eradication of Pacific rats. Unfortunately the effects on Nu'ulua's, and part of Nu'utele's ecosystem of removing rats will be confounded by the planned control or eradication of crazy ants.

##### **Bird monitoring**

Five-minute bird counts (Dawson and Bull 1975) provide a good measure of the changing relative abundance of individual forest bird species providing an indication of the effectiveness of the Pacific rat eradication in reducing predation on birds. Division of Environment and Conservation (DEC) Parks and Reserves staff are undertaking five-minute bird counts on Nu'utele Island before and after the rat operation. A transect has been established between Nu'utele and Vini beaches on Nu'utele Island. Counts are not planned on Nu'ulua because of access problems.

Changes in seabird numbers will be monitored by staff who will make detailed observations of nesting seabirds and where possible, compare these with data sets collected by others.

##### **Reptile monitoring**

Although designed to determine species diversity rather than to set up a quantitative monitoring system, recent work by R. Parrish and colleagues will provide a rough baseline

of lizard activity (Stringer *et al.* 2003a, 2003b, Parrish *et al.* 2004). Changes in the abundance of lizards and geckos will be monitored using lizard pitfall traps and visually during the day and by spot lighting at night.

### **Invertebrate monitoring**

Pitfall trapping will be used to provide information on the response of ground-dwelling invertebrates to the removal of Pacific rats. Previous pitfall trapping by New Zealand experts (Stringer *et al.* 2003a, 2003b) has established a rough baseline with which to compare post-operational monitoring of invertebrates.

### **Vegetation monitoring**

Photo points will be established on both islands to document any changes in forest and understorey structure and species composition (including any changes in weed abundance) following the removal of the Pacific rats. Photo points have been located at the bird count stations established on Nu'utele.

## **Chapter 9 Relevant Planning Documents**

### **Section 9.1 Introduction**

This section assesses whether the proposed operation is consistent with relevant legislation, guidelines, plans and/or strategies.

### **Section 9.2 Consistency with relevant planning documents**

#### **Lands and Environment Act (1989)**

Under Part VIII 95 (b) of the Lands and Environment Act (1989) the principle functions of the Department of Environment and Conservation are to:

- (b) “Ensure and promote the conservation and protection of the natural resources and environment of Samoa”
- (f) “To carry out investigations and research relevant to the protection and conservation of natural resources and the environment;
- (g) To provide and promote training in the skills relevant to its functions;
- (h) To promote public awareness to the importance of the environment and its conservation...”

The eradication of Pacific rats is consistent with the principle functions listed above.

Section 104 describes the ‘Powers of the Minister’. This section is of relevance, particularly (a), (c), (d), (e), (g) and (h).

Section 123 (2) relates to discharging noxious or hazardous substances into seas and inland waters:

“...Except as otherwise permitted by regulation made under this Act, no person shall discharge or suffer or permit to be discharged any oil, noxious liquid or solid substances or other harmful substances by any method means, or manner into or upon any Western Samoan waters.”

To meet the requirements of 95 (b) (above) rat baits may accidentally fall into the sea as a direct result of this operation. However, it is expected that the number of baits will be small and will not result in any significant pollution of the surrounding seas.

#### **Samoa’s National Biodiversity Strategy and Action Plan**

The eradication of Pacific rats is consistent with Samoa’s National Biodiversity Strategy and Action Plan (NBSAP) prepared as a commitment to the Convention on Biological Diversity. Within the plan is the action:

“Develop a programme for the eradication of rodents from small islands which can be used for conservation of rare species such as the tuameo (friendly ground dove)”.

#### **Aleipata Marine Protected Area Management Plan 2002-2006**

The Aleipata Marine Protected Area Management Plan recognises the biodiversity values of the Aleipata Islands. Priority working goal 3.3 states that:

“by the end of 2006 our offshore islands (Nu'utele and Nu'ulua) will have had a restoration programme designed and begun implementation focusing on rat eradication, and endangered bird life (land and sea bird) and other native wildlife conservation and overall security of these islands for heritage conservation (natural and cultural)”.

An action in section 5.3. (Special Aleipata Biodiversity - Offshore Islands/Turtles/Sea and Land Birds) confirms that the Aleipata MPA supports:

“the rat eradication programme and the prevention/eradication/control of any invasive species that will endanger the natural flora and fauna of our islands...”

### **Section 9.3 Conclusion**

The proposed operations are consistent with Samoa's National Biodiversity Strategy and Action Plan and the Aleipata Marine Protected Area Management Plan 2002-2006. Although *ultra vires* to Section 123 (2) of the Lands and Environment Act (1989), the number of baits expected to land in the sea will not result in any significant pollution and any discharge of baits into the sea is considered necessary to meet Section 95 (b) of the Act.

## **Chapter 10 Conclusions**

Aerial baiting of brodifacoum cereal pellets is proposed as the preferred method for eradicating Pacific rats from Nu'utele and Nu'ulua Islands.

Research has shown that the conservation benefits of eradicating Pacific rats on Nu'utele and Nu'ulua will be substantial. The purpose of the operation is to: restore more natural ecosystem processes to the islands; allow for the recovery of existing invertebrate, lizard, turtle and bird populations; allow for the re-introduction of species that may have been extirpated and to increase the islands potential as offshore refuges to which other threatened species can be introduced. The operations are expected to have benefits for the local communities through training opportunities, education, and ecotourism.

Consultation has been undertaken with numerous interest groups. Most parties were fully supportive of the proposed operations and did not express any concerns. Further consultation with local communities is to be undertaken.

This Environmental Impact Assessment has discussed and rigorously evaluated the potential impacts an aerial brodifacoum operation could have on the quality of air, water and soil; native species, the marine environment, introduced animal species; ecosystems; human health and community well-being; cultural and spiritual values and the potential impacts of noise, waste disposal, introduction of invasive species and cumulative impacts on Nu'utele and Nu'ulua Islands and the surrounding environment. Some areas of concern were identified. Appropriate mitigation measures will prevent, mitigate or remedy all of the significant actual or potential, environmental impacts of the operation. Where mitigation measures are not available to prevent minor impacts, the long-term benefits of the proposed operations to these species, and to the island's ecosystems are considered to outweigh any impacts. An extensive result and outcome monitoring programme are proposed to monitor many aspects of the environment.

The assessment concludes that the operation is in accordance with the requirements of relevant legislation, will be beneficial to the species and ecosystems of Nu'utele and Nu'ulua and that the proposed mitigation measures will prevent, mitigate or remedy all significant adverse environmental effects.

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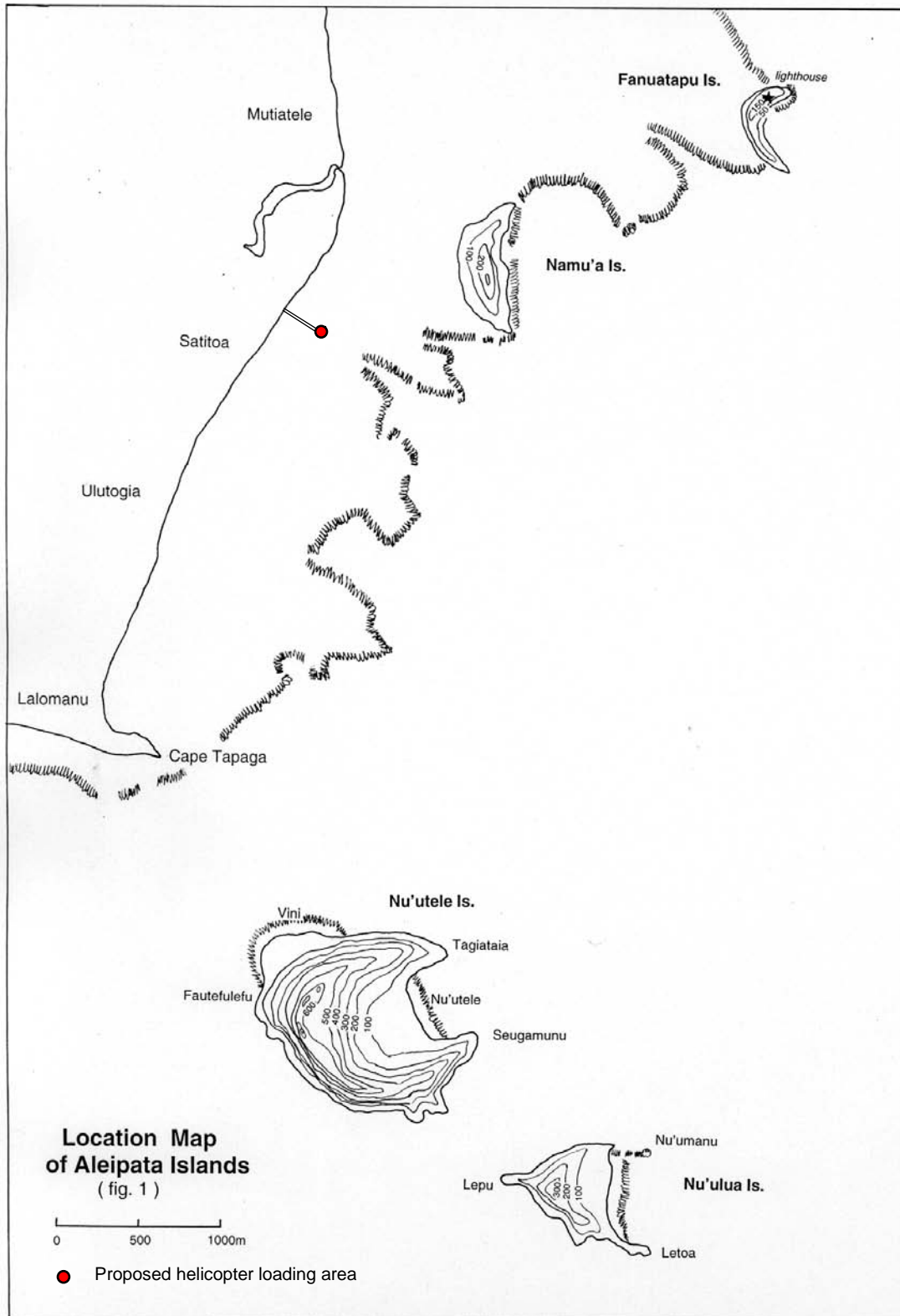
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## Appendix 1 Map of Nu'utele and Nu'ulua Islands



Source: Parrish *et al.* (2004).

## **Appendix 2 Alternative Methods**

### **Introduction to the methods available**

This section describes the range of potential methods available to eradicate Pacific rats from Nu'utele and Nu'ulua Islands. The methods include: trapping; bait stations; hand laying baits and aerial baiting.

### **Trapping**

Rats are caught in a device designed to kill the animal which is usually set under a cover. A range of trapping techniques is available to kill animal pests. Of these, kill traps using either snap or Fenn traps are most commonly used for rat control operations.

#### ***Advantages of trapping***

- The success of the operation is visible
- Animals are available for sexing, autopsy and/or body count
- No toxins enter the environment.

#### ***Disadvantages of trapping***

- Risks to non-target species such as ground dwelling birds or inquisitive species
- Impractical on steep or rugged terrain
- Hindered by poor weather
- Can be time consuming to cover large operational areas
- High labour cost to set-up and check traps
- Risk of trap shyness if rats are not killed.

#### ***Evaluation of trapping for this operation***

Trapping rats to a point of eradication is simply not possible due to the inaccessibility the steep cliffs and bluffs on both islands. Rats would survive in these areas and re-invade previously trapped areas.

### **Bait stations**

Bait is housed in small pre-built stations and placed in a grid or line network throughout the control area to ensure all rats have an opportunity to feed from them. Tracks are usually needed to place and monitor the network of stations. A range of toxins are available for use in bait stations.

#### ***Advantages of bait stations***

- Poisoning is more efficient than trapping
- Bait stations keep bait dry so the pesticide is available for longer periods and operations are not weather dependent
- Less bait may be used compared with aerial baiting
- Unused bait can be removed at the end of the operation
- Reduces access to bait for some non-target species and the impact of primary poisoning
- Bait take can be monitored

- Practical to avoid sensitive areas.

### ***Disadvantages of bait stations***

- Impractical on steep/rugged terrain where access becomes difficult or dangerous
- Rats initially avoid unfamiliar objects (i.e. bait stations) in a new environment, making pre-feeding essential
- Labour intensive and relatively expensive because of the initial setting up of lines and bait stations
- Cutting and marking tracks may have significant visual and physical impacts and pose some risk to vulnerable vegetation types (i.e. increased opportunities for invasive weed species to colonise).
- Extra staffing required is inappropriate in remote locations.

### ***Evaluation of bait stations for this operation***

Again, it is not practical or cost effective to establish tracks and place and maintain bait stations on the steep cliffs and bluffs of either island. Rats in these areas would not have access to baits and the probability of the operation failing would be high.

### **Hand laying baits**

Baits can be distributed by hand by placing them on the ground, regularly spaced over the operational area.

### ***Advantages of hand laying baits***

- Cost effective for small operations
- Practical to avoid sensitive areas
- No risk of baits falling directly into the water.

### ***Disadvantages of hand laying baits***

- Time consuming and costly over larger areas
- Logistically difficult to land workers on the islands (particularly Nu'ulua) and regularly re-supply them.
- High risk that bait coverage will be poor
- Impractical on steep/rugged terrain where access becomes difficult or dangerous
- Baits are exposed to the weather
- There is a higher risk of occupational exposure to the toxin for people handling baits
- Baits are accessible to non-target species.

### ***Evaluation of hand laying baits for this operation***

Hand laying baits on the steeper cliffs of both islands is not physically possible. Rats in these areas would not have access to baits and the probability of the operation failing would be high. Achieving acceptable bait coverage on the remaining areas of the islands would be difficult given the terrain and thick vegetation.

## **Aerial baiting**

Aerial baiting has been used in many successful island rat eradications. Baits are spread over the operational area from an under-slung bucket suspended beneath a by helicopter with using GPS navigational guidance.

### ***Advantages of aerial baiting***

- Not dependent on sea conditions allowing regular access to the islands
- The islands can be treated quickly (several hours)
- Steep inaccessible areas that cannot be treated from the ground can be baited
- No direct damage to habitat (i.e. no tracking)
- Less labour intensive than other methods
- Accuracy and density of bait coverage is assured.

### ***Disadvantages of aerial baiting***

- An operation can be affected by unpredicted rain leaching toxin from the baits
- Some baits are likely to fall directly into the sea
- Baits are accessible to non-target species so risks need to be appropriately managed.

### ***Evaluation of aerial baiting for this operation***

Aerial baiting is the only method that will ensure complete bait coverage over all parts of both islands and achieve the objective of eradication. Risks to non-target species are increased so appropriate measures must be put in place to mitigate these.

## **Appendix 3 Alternative Toxins**

### **Sodium monofluoroacetate (1080)**

1080 is an acute, broad spectrum toxin used on a variety of mammals. It is water soluble and readily breakdowns. It is absorbed through the gut and causes death through inhibition of the cellular energy cycle (Krebs cycle).

### ***Advantages of 1080***

- Effective at killing rodents
- Cheap compared to most other rodenticides
- Biodegradable in the environment
- Breaks down quickly allowing for early return of captive populations
- Sub-lethal doses are rapidly excreted and not accumulated in the body reducing the risk of secondary poisoning
- The lethal action is rapid and animals are therefore less likely to consume more than the lethal dose
- Populations of common bird species and invertebrates are not adversely affected
- There is a large body of regulatory toxicology information which gives us relatively high certainty for the risk assessment of this toxin
- Available in large quantities and manufactured in a form suitable for aerial baiting.

### ***Disadvantages of 1080***

- Generates bait shyness if target animals receive a sub-lethal dose
- Bait shyness can reduce effectiveness of an operation
- May weather too quickly, particularly in the tropics
- No effective antidote
- Untested for rodent eradications
- Non-targets risks are potentially significant so appropriate mitigation is essential.

### ***Evaluation of 1080 for this operation***

1080 can be highly effective for rodent control but some doubts exist regarding the consistency of rodent kills. Although data on non-target impacts are well known and it is available in large quantities and manufactured in a form suitable for aerial baiting, 1080 remains untested for island rodent eradications. Because it is an acute toxin, there is an increased risk of bait shyness developing if a sub-lethal dose is ingested. 1080 is unlikely to kill every rat present which is essential for successful eradication. It would be extremely unwise to depart from the proven use of second generation anticoagulants.

### **Cholecalciferol**

Cholecalciferol is a subacute toxin with some advantages over others such as low secondary poisoning, and perhaps low toxicity to non-targets and humans. Cholecalciferol mobilises calcium stores from bones into the bloodstream; death results from hypercalcaemia and calcification of the blood vessels (Buckle 1994).

### ***Advantages of cholecalciferol***

- Reduced secondary poisoning risk
- Less toxic to birds than other toxins
- Less persistent in sub-lethally poisoned animals than anticoagulant poisons
- Effective treatment is available.

### ***Disadvantages of cholecalciferol***

- Relatively new product so poor knowledge of efficacy and non-target impacts
- Potential to generate bait shyness if target animals receive a sub-lethal dose
- Rats have been shown to detect cholecalciferol at levels as low as 0.1%
- Largely untested for rat eradications (one experimental eradication (Donlan *et al.* 2003)).

### ***Evaluation of cholecalciferol for this operation***

There is high uncertainty across most parts of the risk assessment for cholecalciferol. Because it is a relatively new product, knowledge of efficacy and non-target effects is poor. Cholecalciferol is a subacute toxin so there is an increased risk of bait shyness in sub-lethally poisoned rats. Cholecalciferol is largely untested for rat eradications. Due to the cost of this particular operation failing it would be extremely unwise to depart from the proven use of second generation anticoagulants.

## **First generation anticoagulants**

Several first generation anticoagulants have been developed: coumatetralyl; diphacinone; warfarin and pindone. They are less potent than the second generation anticoagulants evaluated below, but their mode of action is the same. Anticoagulants act by interfering with the normal synthesis of vitamin K dependent clotting factors in the livers of vertebrates (Eason and Wickstrom 2001). Rats die within 5-8 days of ingesting a lethal dose.

The first generation anticoagulant toxins are not evaluated separately here. For more information on these toxins see Eason and Wickstrom (2001).

### ***Advantages of first generation anticoagulants***

- Less persistent than second-generation anticoagulants
- Reduced risk of lethal non-target poisoning. Some, i.e. diphacinone are significantly less toxic to birds
- Slightly lower tendency to cause secondary poisoning than second generation anticoagulants
- Delayed onset of symptoms minimises the risk of bait shyness
- Cheaper than second generation anticoagulants
- Antidote available.

### ***Disadvantages of first generation anticoagulants***

- Multiple feed toxins, most effective if ingested over 5 - 10 days
- Do not bind as tightly to enzymes in the liver as second generation anticoagulants so they are metabolised more quickly
- Less potent than second-generation anticoagulants, 1080 or cholecalciferol
- More labour intensive as baits have to be maintained for longer
- Higher chance of the operation failing if baits are not available for rats to feed on them for consecutive days
- Repeat applications significantly increase the cost of an operation.

### ***Evaluation of first generation anticoagulants for this operation***

First generation anticoagulants are less potent than secondary generation anticoagulants. This means they generally have a reduced risk of lethal non-target poisoning and a lower tendency to cause secondary poisoning than second generation anticoagulants. Rats need to ingest anticoagulant baits over several days before a lethal dose is taken and the ingestion rate must exceed the rate of metabolism. First generation anticoagulants are not a good option for this operation because maintaining baits in sufficient quantity in good enough condition to allow this in the presence of competition from land crabs and adverse climatic factors would be very difficult and repeat applications would be required at significant extra cost. Using first generation anticoagulants would significantly increase the chance of operational failure if sufficient baits could not be maintained on the ground.

## **Second generation anticoagulants**

Second generation anticoagulants are very potent rodenticides that prevent the blood from clotting. Like first generation anticoagulant toxins, second generation anticoagulants act by interfering with the normal synthesis of vitamin K dependent clotting factors in the livers

of vertebrates (Hadler and Shadbolt 1975 *in*: Eason and Wickstrom 2001). Death results from uncontrolled bleeding after a threshold level of the active ingredient concentrates in the liver. Animals usually die through haemorrhaging in the gut (Shirer 1992 *in*: Booth *et al.* 2003).

### **Bromadiolone**

Bromadiolone has chemical and biological effects that are similar to brodifacoum. However, it is slightly less potent than brodifacoum and flocoumafen.

#### ***Advantages of bromadiolone***

- Effective on rodents
- Delayed onset of symptoms minimises the risk of bait shyness
- Single feed toxin
- Antidote available
- Not readily soluble, binds strongly to soils where it is slowly degraded. Unlikely to contaminate waterways.

#### ***Disadvantages of bromadiolone***

- Not readily available in large quantities like brodifacoum
- Slightly less potent than brodifacoum and flocoumafen
- More persistent than first generation anticoagulants, high risk of secondary poisoning of non-target species if risks not managed appropriately. Residues may persist for >9 months in animals that receive sub-lethal doses.

#### ***Evaluation of bromadiolone for this operation***

Bromadiolone is similar to brodifacoum but not as potent. It is not as readily available as other second generation anticoagulants like brodifacoum. There are no advantages in using bromadiolone over brodifacoum which has a proven track record for rodent eradications.

### **Flocoumafen**

Flocoumafen is extremely similar to brodifacoum in terms of its chemistry, biological activity, potency, persistence and risk of secondary poisoning (Eason and Wickstrom 2001). It is registered under the trade name 'Storm' but is not used as extensively for rodent eradications as brodifacoum.

#### ***Advantages of flocoumafen***

- Effective on rodents
- Delayed onset of symptoms minimises the risk of bait shyness
- Generally available
- Very potent rodenticide, only a single feed required
- Antidote available, but long-term treatment is needed
- Not readily soluble, binds strongly to soils where it is slowly degraded. Unlikely to contaminate waterways.



### ***Disadvantages of flocoumafen***

- More persistent than first generation anticoagulants, high risk of secondary poisoning of non-target species if risks are not managed appropriately. Persistence in sub-lethally exposed animals is as great, or greater, than that of brodifacoum (>9 months) (Eason and Wickstrom 2001).
- High risk of secondary poisoning of non-target species
- Expensive.

### ***Evaluation of flocoumafen for this operation***

The chemical and biological effects of flocoumafen are almost indistinguishable from brodifacoum, however it has not been as widely used in rodent eradications. There are no advantages of using flocoumafen over brodifacoum which has a proven track record for rodent eradications.

### ***Brodifacoum***

Brodifacoum, like other anticoagulant toxins, acts by interfering with the normal synthesis of vitamin K dependent clotting factors in the livers of vertebrates (Hadler and Shadbolt 1975 *in*: Eason and Wickstrom 2001). It is one of the most widely used rodenticides world-wide.

### ***Advantages of brodifacoum***

- Very effective at killing rodents and extensively used to eradicate rodents from islands
- Efficacy data and data on non-target impacts are well known
- Delayed onset of symptoms minimises the risk of bait shyness
- Very potent rodenticide, only a single feed required
- Antidote available, but long-term treatment is needed
- Available in large quantities and manufactured in a form suitable for aerial baiting
- Not readily soluble, binds strongly to soils where it is slowly degraded. Unlikely to contaminate waterways.

### ***Disadvantages of brodifacoum***

- More persistent than first generation anticoagulants in sub-lethally poisoned animals, high risk of secondary poisoning of non-target species if risks not managed appropriately. Residues may persist for >9 months in animals that receive sub-lethal doses.
- Non-target impacts on individuals of a number of species have occurred following brodifacoum use for rodent control/eradication
- Expensive.

### ***Evaluation of brodifacoum for this operation***

Brodifacoum is widely and successfully used for rodent eradications on offshore islands. All attempted rat eradications using aerial baiting of brodifacoum have been successful. It is a very potent rodenticide and only a single feed is required. Importantly for eradication projects, brodifacoum is a chronic toxin so there is no risk of bait shyness. Efficacy data

and data on non-target impacts are well known and it is available in large quantities and manufactured in a form suitable for aerial baiting.

## Appendix 4 Risk Assessment for Impacts of Aerial Baiting on Land Birds

Land birds – simple risk assessment of primary and secondary poisoning threat (Note: this assessment also includes impacts from application of an insecticide to control yellow crazy ants).

Common name	Scientific name	Diet	Feeding stratum	Risk*	Conseq. †	Score
Tooth-billed pigeon	<i>(Didunculus strigirostris)</i>	Frugivorous	Ground/canopy	0	6	6
Friendly ground dove	<i>(Gallicolumba stairi)</i>	Seeds, fruit, buds, leaves	Ground/sub can	5	5	10
Many coloured fruit dove	<i>(Ptilinopus perousii)</i>	Frugivorous	Canopy	0	2	2
White throated pigeon	<i>(Columba vitiensis)</i>	Fruits, berries, seeds, shoots	Sub-can/ground	4	2	6
Pacific pigeon	<i>(Ducula pacifica)</i>	Frugivorous	Occ. ground	2	1	3
Crimson crowned fruit dove	<i>(Ptilinopus poriphyraceus)</i>	Frugivorous	Sub canopy	0	0	0
Samoan broadbill	<i>(Mylagra albiventris)</i>	Insectivorous	Sub/canopy	3	5	8
Flat-billed kingfisher	<i>(Todirhamphus recurvirostris)</i>	Large insects, crabs, lizards	Ground	4	0	4
White-rumped swiftlet	<i>(Aeroramphus spodiopygius)</i>	Exclusively insectivorous	Aerial	0	0	0
Samoan whistler	<i>(Pachycephala flavifrons)</i>	? Insectivorous, fruits	Any level	4	0	4
Polynesian triller	<i>(Lalaga maculosa)</i>	Insects, caterpillars, fruit	Incl. ground	4	0	4
Samoan triller	<i>(Lalage sharpei)</i>	Caterpillars, other insects	Incl. ground	4	3	7
Wattled honeyeater	<i>(Foulehalo carunculata)</i>	Nectivorous, fruit, insects, lizards	Sub-/canopy	2	0	2
Polynesian starling	<i>(Aplonis tabuensis)</i>	Fruit, berries, insects	Sub-/canopy -	2	0	2
Samoan starling	<i>(Aplonis atrifusca)</i>	Fruit, insects	Sub-/canopy	2	0	2
Scarlet robin	<i>(Petroica multicolor)</i>	Insectivorous	Incl. ground	4	0	4
Samoan fantail	<i>(Rhipidura nebulosa)</i>	Insectivorous	Aerial	0	0	0
Blue-crowned lory	<i>(Vini australis)</i>	Nectar, pollen, fruit	Sub-/canopy -	0	1	1
Banded rail	<i>(Rallus phillippensis)</i>	Insects, snails, crustaceans, fruit	Ground	5	0	5
Barn owl	<i>(Tyto alba)</i>	Exclusively rats, insects	Ground	5	0	5

\* Risk score: 1-5 (5 = high risk) based on diet and feeding behaviour and hence risk of primary and secondary poisoning.

† Consequence: Highest of international or national threat ranking. 1-7: None = 0, LC = 1, CC = 2, NT = 3, AR = 4, VU = 5, EN = 6, CR = 7.

## Appendix 5 Consultation Record

A more detailed consultation report has been prepared by the consultant. This *may* be available upon request from the Division of Environment and Conservation, Apia, Samoa at the discretion of the Principal Terrestrial Conservation Officer.

Name and position	Agency/Organisation	Time and date	Issues Raised	Outcomes
La'Ifetoloai Yandall Alama - Principal Sustainable Development Officer	Planning and Urban Management Agency (Puma)	Meeting 9.30 am Monday August 7	<ul style="list-style-type: none"> <li>EIA regulations and guidelines</li> <li>Relevant legislation</li> <li>Parties for consultation.</li> </ul>	<ul style="list-style-type: none"> <li>PUMA using sections 42 and 46 of the Planning and Urban Management Act</li> <li>EIA regulations (1998) out of date</li> <li>Confirmed agencies to be consulted</li> <li>Tourism Authority to be notified</li> <li>Need written consent from District Committee.</li> </ul>
Malama Momoemausu - Principal Marine Conservation Officer	Ministry of Resources, Environment and Meteorology	Meeting 2.00 pm Monday August 7	<ul style="list-style-type: none"> <li>Affects on marine species and environment</li> <li>Hawksbill turtles</li> <li>Baiting scenarios</li> </ul>	<ul style="list-style-type: none"> <li>Support for proposal but,</li> <li>Concerns about marine environment and hawksbill turtles</li> <li>Pre- and post operational monitoring</li> </ul>
Seumanutafa Malaki Iakopo - Chief Executive Officer	Ministry of Agriculture and Fisheries	Meeting 9.30 am Tuesday August 8	<ul style="list-style-type: none"> <li>Summary of proposal presented</li> <li>Impacts of rats.</li> </ul>	<ul style="list-style-type: none"> <li>Support for proposal</li> <li>No concerns about the proposed operation.</li> </ul>
Pimalolo Maiava - Registrar of Pesticides	Ministry of Agriculture and Fisheries	Meeting 10.00 am Tuesday August 8	<ul style="list-style-type: none"> <li>Registration of brodifacoum.</li> </ul>	<ul style="list-style-type: none"> <li>Pesticides registered by chemical and brand names</li> <li>Proposed rat bait not registered</li> <li>Can apply to have a product registered (need to complete application form)</li> <li>Can apply for a special use permit.</li> </ul>
Mulipola Atonio - Assistant CEO, Fisheries	Ministry of Agriculture and Fisheries	Meeting 1.30 pm Wednesday August 9	<ul style="list-style-type: none"> <li>Summary of proposal presented</li> <li>Impacts on marine environment</li> <li>Risks to fish and risks to humans.</li> </ul>	<ul style="list-style-type: none"> <li>Initially concerned about inshore reef fish</li> <li>Support for proposal.</li> </ul>
Andrew Peteru - Assistant CEO, Public	Ministry of Health	Meeting 3.45 pm	<ul style="list-style-type: none"> <li>Potential impacts on human health</li> <li>Ownership of project: local</li> </ul>	<ul style="list-style-type: none"> <li>Local chief's word more powerful than other notification methods</li> </ul>

Health		Wednesday August 9	communities and businesses • Quarantine procedures.	<ul style="list-style-type: none"> <li>• No need to close access to the islands</li> <li>• Important local people involved in operation</li> <li>• Important for local people to have ownership</li> <li>• Concerned about post operational quarantine.</li> </ul>
Cedric Schuster - Director	Pacific Environment Consulting Limited (PECL)	Meeting 11.30 am Thursday August 10	• Consultation undertaken with local communities.	<ul style="list-style-type: none"> <li>• Received summary of consultation undertaken</li> <li>• No consultation outlining details of proposal with people in local communities</li> <li>• PECL consulting on restoration plan.</li> </ul>
Phillip Tafeamaliu Kerslak	Samoa Water Authority	E-mail 12.15 pm Thursday August 10	• Potential impacts on water quality.	<ul style="list-style-type: none"> <li>• Could not arrange meeting</li> <li>• No issues</li> <li>• Samoa Water Authority water systems do not include the islands.</li> </ul>
Faafetai Sagapolutele - Principal Waste Management Officer	Ministry of Resources, Environment and Meteorology	Meeting 4.30 pm Thursday August 10	<ul style="list-style-type: none"> <li>• Waste disposal (unused baits, contaminated PPE etc.)</li> <li>• Nu'utele and Nu'ulua – visits, pigs and chickens, cultural/spiritual values.</li> </ul>	<ul style="list-style-type: none"> <li>• Brodifacoum cannot be disposed of in Samoa</li> <li>• Best option to dispose of material back to NZ</li> <li>• Only Faafetai's family visit the islands</li> <li>• Visits infrequent, during weekends only</li> <li>• No concerns about pigs or chickens</li> <li>• No concerns about cultural or spiritual values</li> </ul>
Faumuina Pati Liu - Assistant CEO, Division of Environment and Conservation	Ministry of Resources, Environment and Meteorology	Meeting 8.30 am Friday August 11	<ul style="list-style-type: none"> <li>• Community support/consultation</li> <li>• Sign-off on AIREP vs. sign-off on the operation</li> <li>• Monitoring.</li> </ul>	<ul style="list-style-type: none"> <li>• Community very supportive of the operation</li> <li>• Rat operation a core part of the restoration plan (AIREP)</li> <li>• Monitoring an important part of the operation</li> <li>• MNREM: sign-off on the AIREP sufficient for community approval.</li> </ul>
National Stakeholder Group	Samoa National Invasive Taskforce	Presentation /briefing 1.30 pm Friday August 11	• Presentation on EIA process and outcomes of consultation	<ul style="list-style-type: none"> <li>• Number of questions raised</li> <li>• Concern from one attendee about impact on coconut crabs.</li> </ul>